

# London Borough of Ealing Pension Fund

Annual Report  
& Accounts 10/11

EALING COUNCIL

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## CHAIR'S STATEMENT



*Cllr Yvonne Johnson, Chair of the Pension Fund Panel*

I am pleased to present my second Annual report as chair of the Pension Fund Panel. The Pension Fund Panel (PFP) has responsibility for managing the Pension Scheme administered by the London Borough of Ealing.

The ongoing economic uncertainty and pace of regulatory changes continue to present considerable challenges for pension schemes. In the past 12 months, concerns about the sustainability of sovereign debt and the slow pace of economic recovery have been dominating financial markets with anaemic and variable recovery being seen across the world. A number of unexpected man made and natural disasters (such as the volcanic ash cloud, the gulf of Mexico oil spillage, the Japanese earthquake and ensuing nuclear disaster and civil unrest in north Africa and the Middle East ) have also contributed to the uncertainty in markets and impacted on pension fund valuations globally.

In spite of the economic uncertainty and volatility, markets operated within more normal parameters than the preceding two years. Investments saw positive returns with the Funds market value increasing from £616.1 million to £657.5 million although the return of 7% was behind the benchmark return of 8%. Pension fund investments have to be viewed over a long term time horizon and against the backdrop of proposed changes to public sector pensions.

As I reported last year the coalition set up an independent Public Service Pension Commission chaired by Lord Hutton, to undertake a structural review of public service pension provision. Lord Hutton's interim report was released in October 2010 and his final report in March 2011.

There are 27 recommendations in the Hutton report and although Central Government have endorsed all the recommendations it is too early to know which recommendations will be implemented following consultation with stakeholders. The key recommendations are that:-

- A new legal framework will be implemented across public sector pensions
- A new LGPS is likely within this Parliament i.e. by 2015
- It will be a Career Average Revaluation of Earnings (CARE) scheme with no upper cap but with employees expected to pay more than at present and they will have to work longer in order to receive pension benefits.
- Existing member accrued rights will be protected
- All members will transfer to the new scheme
- There are likely to be substantial changes to governance/reporting arrangements for the LGPS

Investment performance is a critical component of ensuring the long-term health of our scheme as this reduces the amount that the council as the sponsoring employer needs to contribute to the pension scheme. The investment environment for pension schemes is becoming more complex as new techniques are developed and new asset classes become available to institutional

investors. The Panel continue to review the investment strategy and governance arrangements to ensure that we maximise the performance of our investments within acceptable risk parameters. The overall objective of our strategy, over the long-term, is for the investment portfolio to make a significant positive contribution towards the cost of funding our scheme.

We will continue to update you on the proposed changes to the scheme benefit structure, investment strategy and performance through our annual report, news letters and the member Annual General Meeting (AGM). I was pleased to see good attendance to our second AGM held on the 22<sup>nd</sup> February 2011. Members received presentations from the Communities Local Government (CLG), the scheme actuary, the council and the Local Authority Pension Fund Forum (LAPFF). It was useful to receive an update on all the work the LAPFF are carrying out on behalf of our scheme to engage with companies in which we invest to ensure that they are taking environmental, social and governance (ESG) issues into consideration in running their organisations. I am pleased to report that the feedback from the meeting was good and we will continue to have them for as long as member interest is sustained.

The Public Sector Scheme to which you belong (i.e. the LGPS) unlike most other public sector schemes is funded (i.e. assets set aside to pay the pensions) and cash positive for the foreseeable future. The government have recently acknowledged the unique nature of the LGPS and will take this into consideration when considering the level of increased contributions required from scheme members going forward.

Lord Hutton's recommendations necessitate that existing member accrued rights be protected. Under the proposed CARE scheme your statutory pension promise is still defined, but is based on average salary and length of service. The effect of market volatility on the assets of the Fund will therefore not affect the pension you receive or are entitled to. However, changes could be made to the benefit structure going forward. The proposed scheme is sound and should still be supported.

I would like to thank all members of the Panel for their work and contribution during the year and on behalf of the Panel I would like to thank and congratulate all Officers of the Council for their hard work in making the review year a successful one.

Finally, we are continually striving to improve the nature and quality of communication with members. In this regard, I hope you enjoy reading this report, but we will welcome any feedback in terms of quality and suitability of the information provided. Contact details are provided in the section "Staff, Advisors and Investment Managers".

## HIGHLIGHTS 2010-11

- The value of the Fund rose from £616.1m (the restated value, previously reported at £610.4m) to £657.5m at the end of the financial year; an increase of 6.7%.
- The year ending 31 March 2011 saw the continued recovery in equity markets from the lows following the credit crisis that began in 2007 and the sharp increase in value achieved in 2009. The WM local Authority Universe has followed on from this strong investment performance with the average fund returning 8%, bringing the three-year performance to 5% pa.
- Overall in 2010/11 the scheme again remained cash flow positive, with income to the scheme (contributions and investment income) at £63.8m, 48% more than the outgoings of £43.2m, enabling the Council to invest sensibly for the longer term without worrying about short term market movements.

## MANAGEMENT STRUCTURE

The London Borough of Ealing Pension Fund is part of the Local Government Pension Scheme (LGPS). The LGPS is governed by statute with the LGPS falling under the remit of the Communities and Local Government Department (CLG).

The London Borough of Ealing is the Administering Authority for the London Borough of Ealing Pension Fund. The Pension Fund Panel has delegated responsibility for the management of the Fund and oversees the general framework within which the Fund is managed and sets investment policy on behalf of the Council and other employers in the Fund. The Panel Members operate in a quasi trustee capacity and are selected to represent the political make up of the Council. The Director of Corporate Finance & Audit has delegated authority for the day to day operation of the Fund.

# MANAGEMENT AND ADVISERS TO THE PENSION FUND

## Pension Fund Panel:

Councillors:	<b>2011/12</b>	<b>2010/11</b>
	Cllr Johnson (Chair)	Cllr Johnson (Chair)
	Cllr Cowing	Cllr Langan
	Cllr Manro	Cllr Manro
	Cllr Padda	Cllr Potts
	Cllr Sabiers	Cllr Sabiers
	Cllr Steed	Cllr Steed
	Cllr Young	Cllr Young
Representatives (non-voting):		
Trade Union	C Yap	D Gilligan
	S Kalsi	C Morey (replaced by S Kalsi in September)
Admitted Bodies	H Turner (University of West London)	H Turner

## Investment Adviser:

AonHewitt Associates

## Actuary:

Mercer Limited

## Custodian:

Bank of New York Mellon

## Investment Managers:

Lazard Asset Management

RCM Global Investors

Royal London Asset Management

The fees for the Investment Adviser and Actuary are set on a combination of fixed and time cost basis, depending on the nature of projects undertaken. The Panel believe this approach ensures fees are only paid for services that are required. The fees for the Custodian are set on a fixed, pre-agreed basis, as are those for the Investment Managers.

# PENSION FUND PANEL

## Terms of Reference

- To decide all matters relating to policy and target setting for, and monitoring the investment performance of, the pension fund;
- To consider and decide all matters regarding the management of the pension fund's investments, including sales and acquisitions of properties to be owned by the Council for statutory pension purposes;
- To consider and make recommendations on policy and staff-related issues which have an impact on the pension fund directly or indirectly through changes in employer pension contribution rates.

Members during 2010/11	Political Party
Councillors Yvonne Johnson (Chair)	Labour
Cllr Langan	Labour
Ian Potts	Conservative
Anthony Young	Conservative
Shital Manro	Labour
Mik Sabiers	Labour
Andrew Steed	Liberal Democrat
Non Voting Members	
S Kalsi	(Unison)
C Yap	(GMB)
Helen Turner	(Admitted body representative)

## Contact Details for Pension Fund Panel

Committee Services  
 Perceval House  
 Stacey Baker: Telephone: (020) 8825 8007

## Panel Member Training 2010/11

Topic	Provider
Currency hedging	Hewitt
Formulating an investment strategy	Hewitt
Risk	Hewitt

**Panel Voting Rights:**

The voting rights for the panel are as follows:

- Councillors who are members of the Pension Fund Panel have voting rights.
- Trade union and admitted body representatives who are members of the Pension Fund Panel are non-voting.

## STAFF, ADVISERS AND INVESTMENT MANAGERS

Company Name	Contact	Contact Details
<b>Ealing Officers:</b>		0208 825 5000
Director of Corporate Finance & Audit	Simon George	Perceval House 14-16 Uxbridge Road London W5 2HL
Assistant Director of Corporate Finance	Nigel Watson	Perceval House 14-16 Uxbridge Road London W5 2HL
Head of Financial Planning & Investments	Sharon Daniels	Perceval House 14-16 Uxbridge Road London W5 2HL
Group Manager, Treasury & Investments	Bridget Uku	Perceval House 14-16 Uxbridge Road London W5 2HL
<b>Consulting Actuaries:</b>		
Mercer	Paul Middleman	1 Tower Place West Tower Place London EC3R 5BU
<b>Auditors:</b>		
Audit Commission		1st Floor, Millbank Tower, Millbank, London
<b>Investment Consultant:</b>		
Aon Hewitt	Ian Bailey David Crum	10 Devonshire Square London EC2M 4YP
<b>Legal Advisers:</b>		
In-House Team	Helen Harris – Director of Legal and Democratic Services	Perceval House 14-16 Uxbridge Road London W5 2HL
<b>Pension Administration Services:</b>		
In-House Team	Jane Lynham – Payroll and Pensions Manager	Perceval House 14-16 Uxbridge Road

		London W5 2HL
London Pensions Fund Authority (LPFA)	Ealing Pension Team	Dexter House 2 Royal Mint Court London EC3N 4LP
<b>Custodian:</b>		
BNY Mellon	Colin Waters	BNY Mellon Asset Servicing UK Pension Team 3 <sup>rd</sup> Floor, 160 Queen Victoria Street London EC4V 4LA
<b>Investment Managers:</b>		
Lazard – UK Equity Mandate	Louisa Vincent	50 Stratton Street London W1J 8LL
RCM – Global Equity Mandate	Bibi Tabisim	155 Bishopsgate London EC2M 3AD
RLAM – UK Corporate Bond Mandate	James Stoddart	55 Gracechurch Street London EC3V 0UF
<b>Performance Measurement Services:</b>		
WM Performance Services - State Street	Karen Thrumble	525 Ferry Road Edinburgh EH5 2AW
<b>Pension Body Membership:</b>		
National Association of Pension Funds - represents the interests of the occupational pensions movement, organises conferences and training programs for members.	n/a	Cheapside House 138 Cheapside London EC2V 6AE
Local Authority Pension Fund Forum - promotes the investment interests of local authority pension funds, and to maximise their influence as shareholders.	David Sellors	Email: <a href="mailto:David.Sellors@lapfforum.org">David.Sellors@lapfforum.org</a> Telephone: +44(0) 7920 809 515

# THE SCHEME

The London Borough of Ealing administers the Ealing Pension Fund for its employees and for the employees of admitted and scheduled bodies who are statutorily eligible to participate in the Fund.

The Pension Scheme is a final salary defined benefit scheme. Benefits are determined by a range of statutory provisions. The main regulations governing the operation of the scheme are the Local Government Pension Scheme (Members, Contributions and Benefits) Regulations 2007, Local Government Pension Scheme (Administration) Regulations 2008 and the Local Government Pension Scheme (Transition) Regulations 2008.

The terms of the Local Government Pension Scheme (LGPS) Regulations set out clearly the guaranteed benefits payable to members. The contributions payable by Scheme members are also defined in the Regulations and therefore members are not reliant on investment performance for their pension benefits. Employing Authorities are required to pay contributions into the Scheme in order to meet the cost of funding employee benefits and are required to meet any shortfall in funding the pension liabilities of Scheme members.

The Local Government Pension Scheme provides significant benefits for its members. The key benefits of the scheme are outlined below: -

- A guaranteed pension based on final pay and length of time in the scheme
- Tax free lump sum on benefit accumulated prior to 1st April 2008 and option to convert some of the pension into tax free lump sum on post 1st April 2008 service
- Life assurance cover 3x member yearly pay from the day of joining scheme
- Pensions for spouses/civil and nominated co-habiting partners and children
- An entitlement to have pension paid early on medical grounds (3 tiers of award)
- Pensions increase annually in line with inflation

The above list is not exhaustive and certain conditions have to be met for an individual to be entitled to the benefits outlined. The cost of membership for employees is now in banded contributions ranging from 5.5% to 7.5%, depending on the level of pay that a member receives. As outlined above, employers also pay contributions to the cost of providing benefits and these are determined every three years following a review by the Fund's consulting actuary, Mercer.

The Government has announced that from April 2011 increases in LGPS pension payments and deferred pensions will be linked to the rise in the Consumer Prices Index (CPI), rather than the Retail Price Index (RPI). Both of these are a measure of inflation but the main difference is that CPI does not include mortgage interest payments. CPI is usually lower than RPI and this is expected to continue in the future according to the Office for Budget Responsibility.

Lord Hutton headed a Public Service Pension Commission to undertake a "fundamental, structural review of public service pensions", with the final report published 10 March 2011. Current public service pension schemes were assessed and recommendations made for future pension arrangements that are sustainable and affordable in the long term, are fair to both the public service workforce and the taxpayer and that protect accrued rights for existing scheme members.

In the final report Lord Hutton concludes that it should be possible for public sector employees to continue to have access to good quality, sustainable and fairer defined benefit pension schemes that deliver decent retirement incomes, but that in order to do so there will need to be

comprehensive reform. The report sets out a number of recommendations to the Government on how public service pensions can be made sustainable and affordable in the future, whilst still providing an adequate level of retirement income.

The main recommendation is that the Government should replace the final salary pension schemes with new career average schemes, moving over time to a common framework as far as possible. Existing members move to the new schemes for future accruals, maintaining the link to final salary for calculating the value of their pension rights accrued under the current schemes.

Other significant recommendations in the report include:

- Linking Normal Pension Age (NPA) in most public service pension schemes to the State Pension Age;
- Introducing a Normal Pension Age of 60 for those members of the uniformed services – armed forces, police and firefighters – who currently have a NPA of less than 60;
- Setting a clear cost ceiling for public service pension schemes – the proportion of pensionable pay that taxpayers will contribute to employees' pensions – with automatic stabilisers to keep future costs under more effective control;
- Honouring, in full, the pension promises that have been earned by scheme members (their "accrued rights") and maintaining the final salary link for past service for current members;
- Introducing more independent oversight and much stronger governance of all public service pension schemes;
- Encouraging greater member involvement in consultations about the setting up of new schemes, and in the running of schemes;
- Overhauling the current legal framework for public service pensions to make it simpler;
- The LGPS to remain funded and the others not, and access to the schemes in future be restricted to public service workers; and
- Governance arrangements be enhanced with workforce representatives and minimum administration standards with a role for the Office of Budget Responsibility to report on the fiscal impact of public sector pension schemes

The government has indicated that they will implement the report in full, but a consultation process is now underway.

It was announced in the October 2010 Spending Review that the Chancellor plans to save £1.8 billion a year by making state employees put more into their retirement schemes. Public sector workers were expected to pay an average of 3 per cent more into their pension funds as contributions. Since then the Government has agreed to continue discussions on a scheme by scheme basis (acknowledging the difference between funded and unfunded schemes) and that instead of the proposed 3% average rise in employee contributions, alternative ways for LGPS to deliver the same or all of the savings will be looked at.

The Government has said it will commit to continue with a form of defined benefit pension, and seek progressive changes that will deliver an additional £1.8 billion of savings a year by 2014-15. The nature of the benefit and the precise level of progressive contributions are yet to be determined.

## ADMITTED & SCHEDULED BODIES

The Pension Fund had 25 employers in the Fund during the financial year 2010/11, including the London Borough of Ealing. The other employers in the Fund fall into either scheduled body status or admitted body status. These employers in the Fund are listed in the section Accounting Policies and Notes to the Accounts.

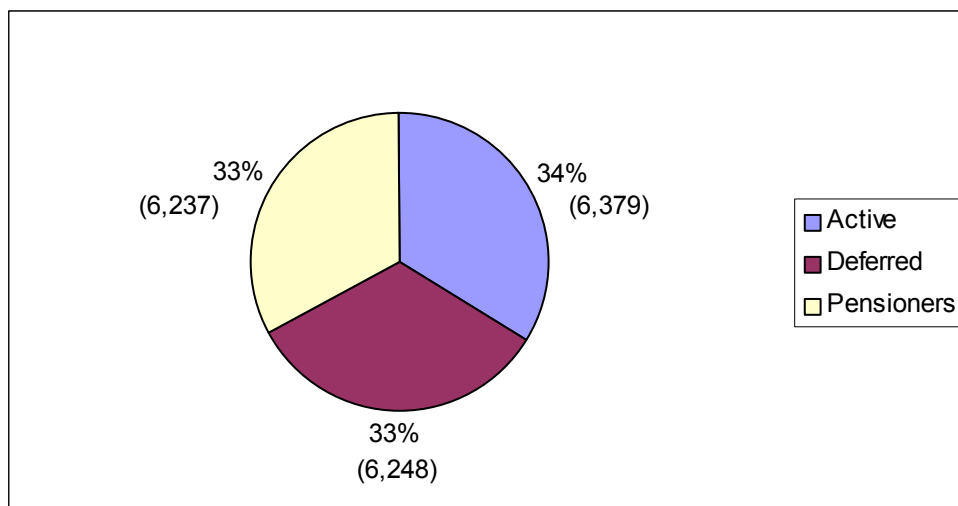
## MEMBERSHIP OF THE FUND

Admission to the Local Government Pension Scheme (LGPS) administered by Ealing is open to all Council and Scheduled Body employees, except for teachers who have separate arrangements for pension benefits, payable through the Teachers Pensions Scheme. Membership into the Council's Scheme is automatic for full and part-time employees (unless they opt out), providing there is a contract of 3 months or more. Admission to the Pension Scheme for employees of Admitted Bodies is dependent on the status of the admission agreement, whether it is open, i.e., admits new members, or closed, i.e., is only available for staff transferring over and does not admit new members.

The LGPS is also available to all councillors and elected mayors of an English county council, district council or London borough council or of a Welsh county council or county borough council who are offered membership of the Scheme under their council's scheme of allowances and who are under age 75.

The membership of the Scheme analysed over the three main categories is outlined below:

## SCHEME MEMBERSHIP ANALYSIS



Definitions:

- **Active Members:** Those in employment with the Council or one of its Admitted or Scheduled Bodies making contributions to the Pension Fund.
- **Deferred Members:** Those who have left the Council or one of its Admitted or Scheduled Bodies, but have not yet become entitled to receive their pension from the scheme.
- **Pensioners:** Those who receive a pension from the Scheme (including spouses' and dependants' pension).

## EMPLOYEE CONTRIBUTIONS

From 1 April 2008, the pay bands that were used to assess the contribution rate for each scheme member changed for all members.

The pay bands and the rates that apply from April 2011 are

Salary	% Contribution
£0 to £12,900	5.5%
£12,900.01 to £15,100	5.8%
£15,100.01 to £19,400	5.9%
£19,400.01 to £32,400	6.5%
£32,400.01 to £43,300	6.8%
£43,300.01 to £81,100	7.2%
More than £81,100	7.5%

If you work part-time your rate will be based on the whole-time pay rate for your job, although you will only pay contributions on the pay you actually earn.

The pay bands will be adjusted each April in line with the cost of living.

For protected manual workers the contribution rate is:

1 April 2010 6.5% or if lower the relevant rate from the pay band table

1 April 2011 the relevant rate from the pay band table

The contributions enjoy full tax relief and, in addition, result in reduced National Insurance Contributions for the contributor.

The contribution rate for Councillors is 6% of eligible allowances

## BUDGET REVIEW

The Pension Fund Panel reviews the budget for the Pension Fund on an annual basis taking into consideration anticipated income and expenditure for the forthcoming year along with a comparison of the previous year forecast. The budget includes a forecast of the expected level of contributions, employee and employer and estimated transfer values, although the latter is difficult to forecast being dependent to a large extent on staff turnover and individual decisions on whether to transfer benefits into the Ealing Pension Fund. Member expenditure forecasts are based on anticipated inflation increases and also include an estimate of transfers out of the Fund.

Expenditure and Income in 2010/11 and 2009/10 is shown with the reported budget for 2010/11 in the following table:

	<b>Actual 2010/11  £M</b>	<b>Budget 2010/11 * £M</b>	<b>Actual 2009/10  £M</b>
<b><u>Income</u></b>			
Income from dealings with members, employers and others directly involved with the scheme	42.4	43.0	44.7
Investment Income	21.4	20.9	20.4
<b>Total Income</b>	<b>63.8</b>	<b>63.9</b>	<b>65.1</b>
<b><u>Expenditure</u></b>			
Expenditure relating to dealings with members, employers and others directly involved with the scheme	39.8	40.5	37.6
Fund Management	2.3	2.4	2.0
Administration	1.1	1.2	1.1
<b>Total Expenditure</b>	<b>43.2</b>	<b>44.1</b>	<b>40.7</b>
<b>Net Income excluding change in Market Value</b>	<b>20.6</b>	<b>19.8</b>	<b>24.4</b>
Change in Market Value	20.8		148.3
<b>Net Increase/Decrease in Fund Value</b>	<b>41.4</b>		<b>172.7</b>
Opening Fund Value	616.1		443.4
<b>Closing Fund Value</b>	<b>657.5</b>		<b>616.1</b>

\* As approved 9 March 2011

<b>Balances Represented By:</b>	<b>At 31 March 2011  £M</b>	<b>At 31 March 2010  £M</b>	<b>Change in Year  £M</b>
Investments (including cash deposits held by Custodian)	643.0	600.1	42.9
Cash held by Ealing Council	7.3	4.5	2.8
Net Current Assets External Investments	5.5	6.1	-0.6
Other Debtors/Creditors	1.7	5.4	-3.7
<b>Net at 31 March</b>	<b>657.5</b>	<b>616.1</b>	<b>41.4</b>

Overall the London Borough of Ealing Pension Fund (LBEPF) achieved a net surplus for the year 2010/11 of £20.6m (including net investment income). This excludes the effect of the raise in market value on the fund, outlined in detail in the Investment Review elsewhere in this report. There was a net increase in the value of the LBEPF of £41.4m as shown in the above table.

The amount of cash held by Ealing Council on behalf of the LBEPF increased by £2.8m during 2010/11. This was due to cash being transferred from the council to the Pension Fund in relation to costs arising from early retirements; this was shown in the 09/10 figures above as money due to the Pension fund. The value of “in year” pension obligations was met during 2010/11 from the employer and member contributions received without the need to draw on investments.

The LBEPF receives interest from the Council on its cash balance based on the average return achieved by the Council on its investments. This “internal interest” amounted to £35k in 2010/11. Individual employers were not charged interest on overdue contributions during the year, due to monthly instalments being received on time.

At 31 March 2010 there was a debtor balance of £477k in contributions outstanding from employers and a creditor balance of £18k for unpaid benefits. There was also £622k for investment and management fees due to be paid by the LBEPF and £1.8m due to the Pension fund over the next few years in relation to early retirement cost implications.

Administration caseloads and performance are reported in the Administration Review section of this report.

A requirement of the LGPS Regulations are that all employing authorities (Admitted and Scheduled bodies) must pay to the administering authority all deductions made from employees pay for pensions not later than 19 days after the month in which they relate. During the year there have been two bodies that have failed to make either one or more monthly payments by the 19<sup>th</sup> of the next month, however the delay has never been more than 2 days late. Payment dates are monitored monthly to ensure compliance of the regulations, and bodies that pay contributions past the 19<sup>th</sup> will be written to.

A copy of the budget report for 2010/11 can be obtained from the Council's website, or using the file path below.

[http://www2.ealing.gov.uk/services/council/committees/agendas\\_minutes\\_reports/regulatory\\_committees/pension\\_fund\\_panel/25may2010-23may2011.html](http://www2.ealing.gov.uk/services/council/committees/agendas_minutes_reports/regulatory_committees/pension_fund_panel/25may2010-23may2011.html)

The Pension Fund Panel approved the 2011/12 budget report on 09 March 2011.

# RISK MANAGEMENT

Risk management constitutes a major part of Pension Fund Governance and is embedded within the ongoing decision making process of the Panel. Successful risk management leads to improved financial performance, better delivery of services, improved Fund governance and compliance.

There are four general approaches to tackling risk: avoid, reduce, transfer or accept:

- Avoidance of risk – avoid undertaking the activity that is likely to trigger the risk
- Reducing the risk – take mitigating action to reduce the likelihood of the risk occurring, or controlling the impact of the consequences if the risk does occur
- Transferring the risk – handing the risk on elsewhere, either totally or in part – e.g., through insurance
- Accepting the risk – acknowledging that the ability to take effective action against some risks may be limited or that the cost of taking action may be prohibitive to the potential benefits gained.

The risks that the Ealing Pension Fund is exposed to falls into the categories outlined below:

- Financial – These relate to insufficient funding to meet liabilities, loss of money, poor financial monitoring with the consequence being the requirement for additional funding from the Council and other employers.
- Strategic – Failure to meet strategic objectives, such as performance targets and Funding Strategy Statement objectives.
- Regulatory – Failure to comply with legislation in order to meet statutory deadlines.
- Reputational – Poor service damaging the reputation of the Fund and administering authority.
- Operational – Data maintenance, service delivery targets.
- Contractual – 3rd party providers, failure to deliver, effective management of contracts.
- Communication – Failure to keep all stakeholders notified of changes that affect them, be they employers, scheme members or contractors.

The key risks to the fund are:

- Increasing longevity
- Poor Investment performance
- Reliance on third party operations
- Counterparty risks

Although the above risks relate primarily to external risk, measures are in place to monitor and manage these risks. These include:

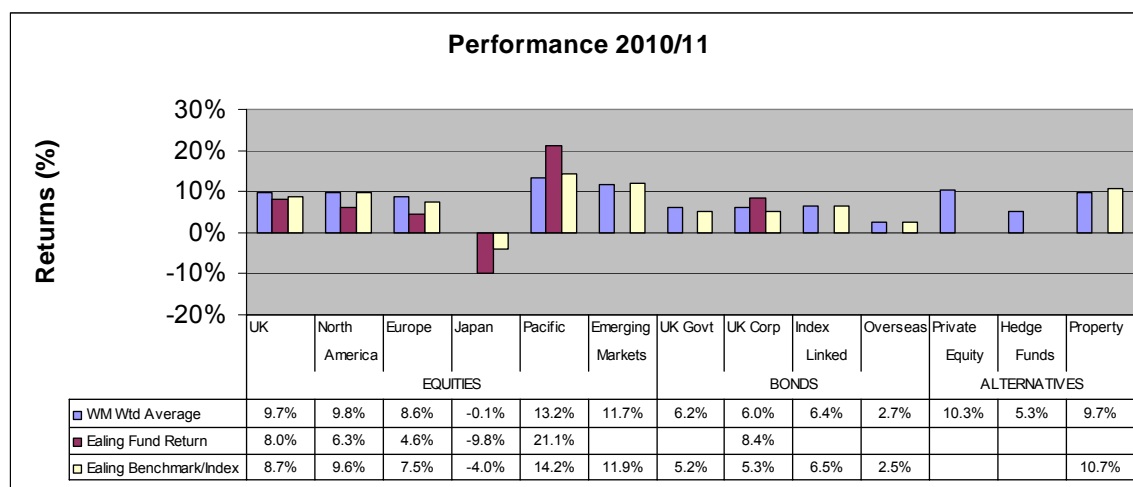
- Monitoring longevity triennially and in discussions with the Fund Actuary on how best to manage the impact on the Fund from people living longer
- Adequate diversification of assets and managers/manager style, quarterly monitoring of investment performance and regular reviews of asset allocation to ensure that it remains appropriate for the Fund taking into account the appropriate investment advice from the Pension Fund Consultant
- Contract monitoring and performance reviews
- Ensuring counterparties have adequate ratings and internal controls in place, which includes reviewing AAF (Audit and Assurance Faculty) reports.

# INVESTMENT REVIEW

## Investment Background

The reporting period 2010/11 has followed on from the strong recovery in 2009/10 with another good year. The average fund in the WM Local Authority Universe returned 8%, which has brought the three year performance to 5% per annum.

The graph below shows the impact of the financial recovery on various markets over the last financial year compared to the WM universe:



Equity markets continued their strong performance, with emerging markets and the Pacific Rim producing the best returns for the second successive year. UK and North America returned 10% with Europe at 9%. Japan was the worst performing of the major equity markets significantly impacted with the aftermath of the earthquake and tsunami.

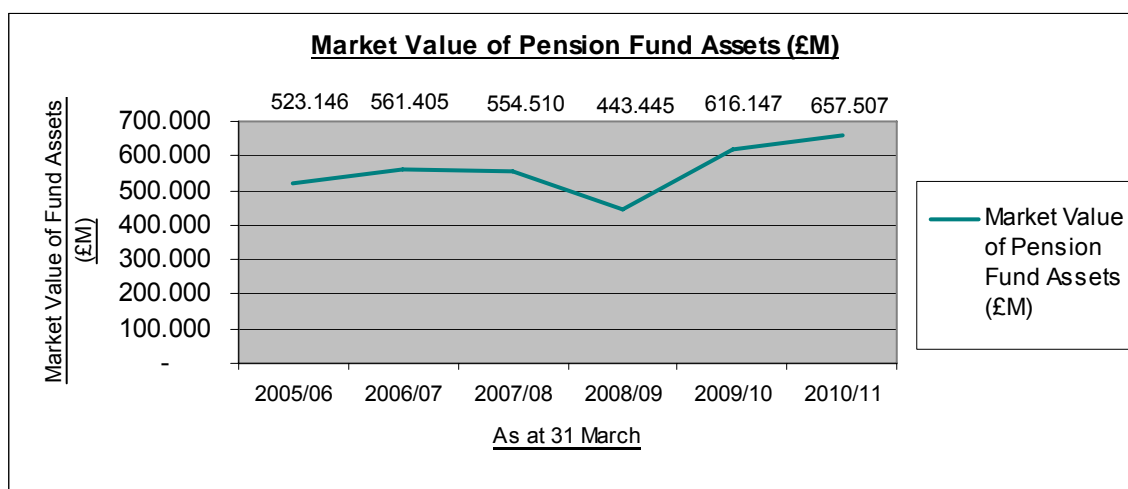
Market volatility was high as equities continued to come under pressure from the ongoing turmoil in the Middle East and North Africa with the higher oil prices, and the tragic events in Japan. Concerns about the periphery of the Euro area remained as Portugal was unable to agree to draconian budget cuts and Ireland announced further significant property-related losses in the banking sector.

The performance of alternative investments was mixed. Private equity returned 10% for the year while Hedge funds produced results of 5%. Property performance saw a continuation of the positive performance that began in the second half of 2009 with the average fund achieving 10% for the year. During the year 2010/11 the LB Ealing Pension Fund did not invest in any alternatives.

The impact of currency was unusually mixed in the year. Sterling strengthened slightly against the US dollar and remained flat against the Euro while weakening against the Yen.

## Value of the Fund's Assets

At the end of March 2011, the market value of the Pension Fund's total assets was £657.5M; a rise from the opening value of 616.1M as at 31<sup>st</sup> March 2010, an increase over the year of 7%, reflecting a sustained recovery from the credit crisis of 2008. The graph below depicts the progress of the Fund's assets over the last 6 years as at the 31<sup>st</sup> March in each year.

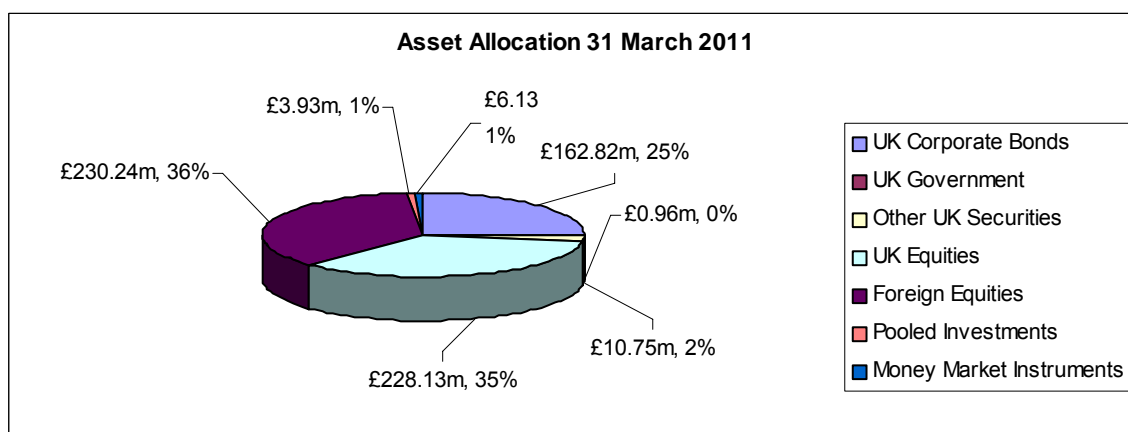


The Pension Fund Revenue Account also shows the impact of the market recovery during the financial year 210/11 with the net return on investments being a positive of £41M.

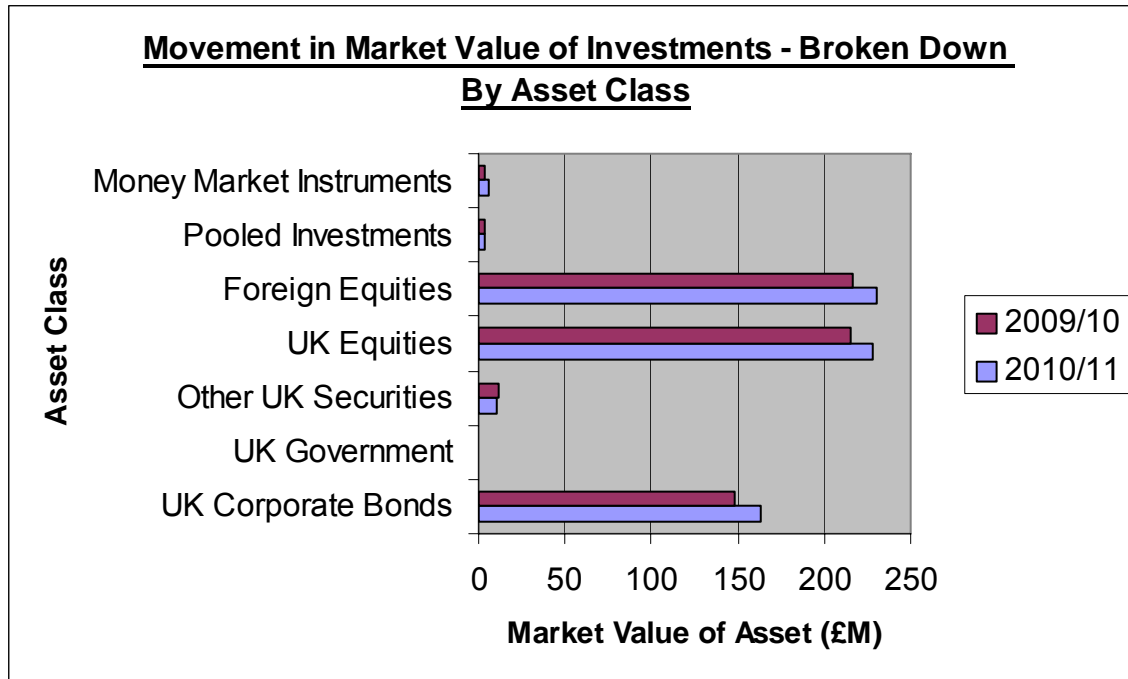
### Investment Management

The management of the Fund's assets is determined by the Local Government Pension Scheme (Management and Investment of Funds) Regulations 1998 (as amended). The regulations enable authorities to appoint investment managers to manage and invest Pension Fund assets on their behalf, subject to being satisfied with their experience, competence and risk control, with appropriate arrangements for monitoring performance. The Local Government Pension Scheme (Administration) Regulations 2008 require the Fund to publish a Statement of Investment Principles (SIP), which sets out the main parameters and responsibilities for the management of the Fund. The SIP covers the investment style for fund managers e.g., balanced active/passive, types of investment to be permitted and the relative proportions between them, performance objectives for fund managers, socially responsible investment standards to be applied, and corporate governance matters to be exercised relating to the Fund's shareholding interests. A copy of the current SIP is included within this Report and Accounts.

The Fund appointed three new specialist managers in April 2007, with a UK Equity, Global Equity and UK Corporate Bond mandate. The allocation to the various asset classes as at the end of 2010/11 is as outlined below:



The chart below sets out how the distribution across the various asset classes has moved between the end of the previous financial year, March 2010, and the end of the current financial year, March 2011. As can be seen from the chart, there has been a significant rise in equity weightings with a commensurate increase in bond weightings, reflecting the relative impact of the recent climb in equity markets.



During the year the Fund maintained the three specialist managers:

Manager	Mandate	% of Fund Under Management at 31/3/11
Lazard	UK Equities	38%
RCM	Global Equities	34%
RLAM	UK Corporate Bonds	28%

As outlined above, the Fund has three active managers with a specialist mandate, RLAM with 28% of the Fund under management, and two active equity managers, RCM with 34% and Lazard with 38% of the Fund as at 31<sup>st</sup> March 2010. Internally managed assets held as a proportion of the Fund represented 1.37%; this comprises cash held outside Fund Manager cash holdings and other debtors and creditors.

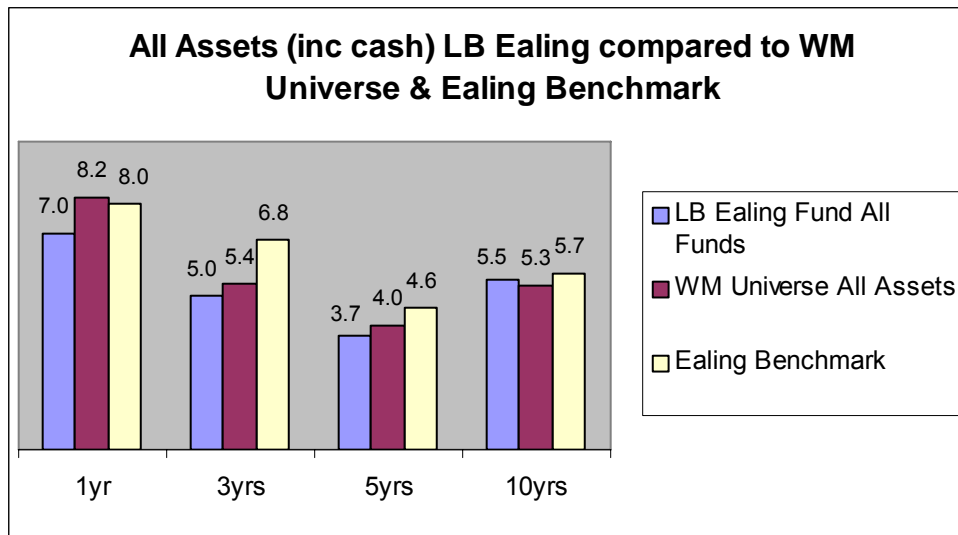
### Top fifteen holdings by Market Value as at 31<sup>st</sup> March 2011

Top 15 Holdings at 31.03.2011	Market Value (£)
Royal Dutch Shell 'B' SHS	14,625,698.31
Rio Tinto	14,454,216.63
BP Plc	14,328,899.97
Vodafone Group	13,860,840.95
HSBC Holdings	12,729,359.41
Standard Chartered	11,016,676.00
Xstrata Com STK	8,757,191.69
Prudential Plc	7,371,155.38
Centrica	7,336,697.36
Tesco	7,318,674.26
GlaxoSmithKline	7,259,415.72
SabMiller Plc	6,444,285.51
Compass Group	6,092,307.20
Nestle SA	5,906,910.72
BHP Billiton Plc	5,444,349.20

### Performance of Fund

The investment strategy and performance of the Fund is reported on a quarterly basis to the Pension Fund Panel with Fund Managers alternating to present to Members. The investment performance of the Fund is measured by the WM Company against a customised benchmark.

As set out in the graph below, the total fund has returned 7% for 2010/11, and an average of 5.0%, 3.7% and 5.5% for the three years, five year and ten years respectively to 31<sup>st</sup> March 2011.



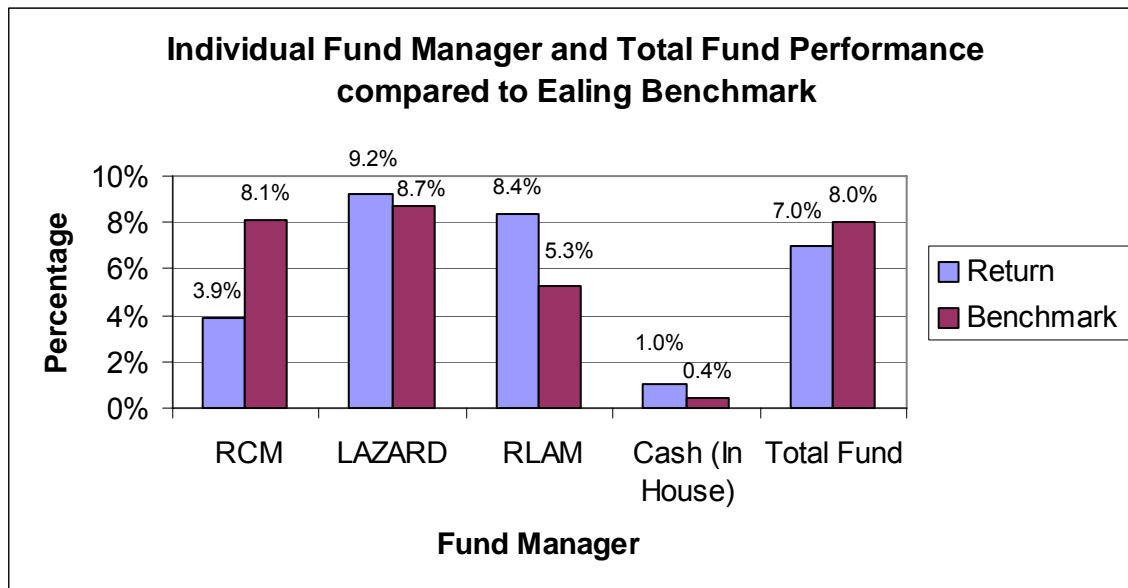
In 2010/11 the Ealing Fund return of 7% underperformed the benchmark of 8% with a relative return of -1%. It also underperformed the WM Local Authority Universe which achieved 8.2%. The

underperformance against the Ealing benchmark arose mainly from poor stock selection within foreign equities. It was the successful stock selection and asset allocation by RLAM in UK Bonds which meant performance was not worse.

The table below details the performance and the market value for the year to March 2010 for each of the fund managers and the combined fund in relation to the Ealing Specific Benchmark. The fund was ranked in the 79<sup>th</sup> percentile in the WM Local Authority Universe (the lowest rank being the 100th percentile). However, over the 3, 5, and 10 years, the fund is ranked in the 55th, 56th and 28th percentile respectively.

	Return	LB Ealing Benchmark	Relative Performance	Relative Performance	Value of the	Value of the
	Year to 31 March 2011 %	Year to 31 March 2011 %	2010/11 %	2009/10 %	Fund at 31 March 2011 £m	Fund at 31 March 2010 £m
RCM	3.6	8.1	-4.20	-7.20	218.22	210.33
LAZARD	9.2	8.7	0.40	-2.80	247.58	226.71
RLAM	8.4	5.3	2.90	8.60	182.70	169.19
Cash (In House)	1.0	0.4	0.50	1.10	9.00	9.91
<b>Total Fund</b>	<b>7.0</b>	<b>8.0</b>	<b>-1.00</b>	<b>-3.30</b>	<b>657.5</b>	<b>616.1</b>

The graph below illustrates performance by fund managers against the Ealing Benchmark.

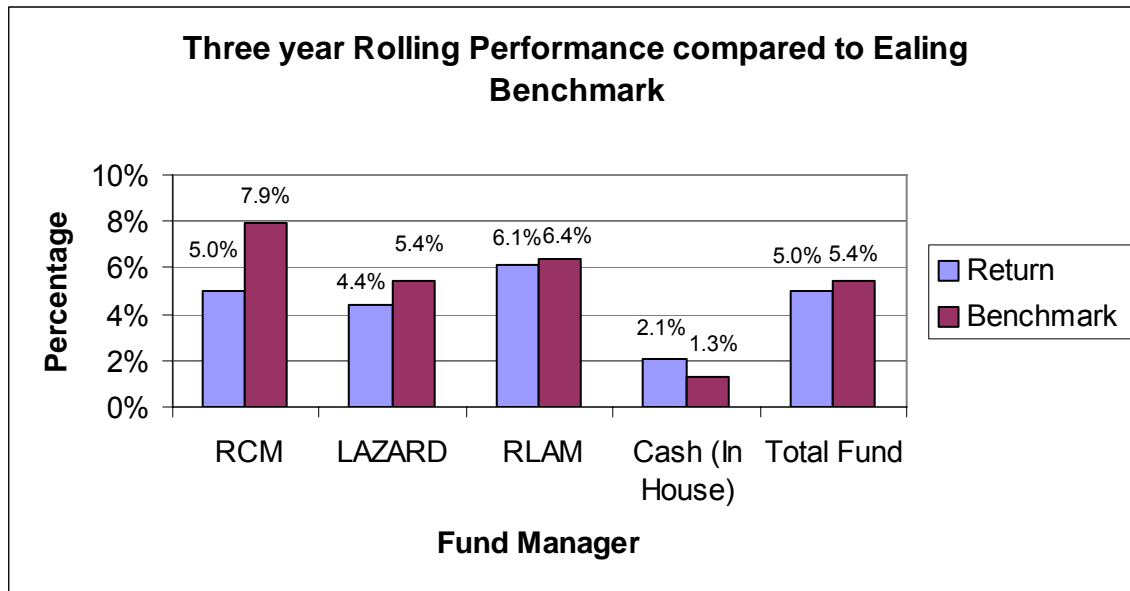


As illustrated in the graph above RCM, who manage the global equity, under performed the benchmark with a relative return of -4.2%. This under performance is attributable to their poor stock selection in North America, Europe and Japan, slightly offset by strong returns in the

Pacific. Lazard achieved an out performance of the benchmark, with a relative return of 0.4%. RLAM also achieved an out performance of 2.9%. This was mainly attributable to sound stock selection decisions.

At the total portfolio level, the Fund underperformed the composite benchmark return during the year 2010/11 by -1%. The market value of the Fund however increased in line with the general market from £616M (as at 31/3/10) to £658M (as at 31/3/11).

Long-term 3 year rolling performance analysis of the fund managers to March 2011 show all managers have under performed the benchmark.



### Investment Management Expenses

The investment management expenses for the year to 31<sup>st</sup> March 2011 were £2,324k, up from the previous year figure of £2,048k, largely reflecting the rise in value of the funds under management against which investment fees are based. Investment management expenses cover the fees charged by the Fund's individual investment managers, and fees paid to the investment advisors and Fund custodian.

# ADMINISTRATION REVIEW

## Administration Expenses

The relative costs of administering the Fund over the financial year 2010/11 amounted to £1,149k. This is comparable with the 2009/10 figure of £1,145k. The administration expenses cover the costs involved in administering the Pension Scheme, with both external and internal costs being charged to the Pension Fund. The contract for pension administration was managed externally during the year by Liberata with the contract being overseen by the Payroll and Pensions Team at London Borough of Ealing.

## Administration Performance

The total number of cases completed in 2010/11 was 5408

The total number of cases completed within time scale was 5244

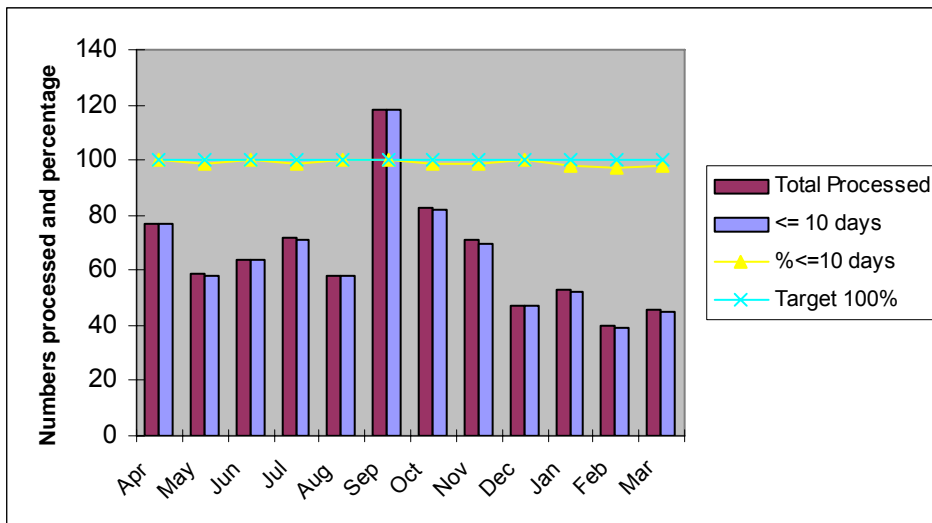
The Percentage of all cases completed within Ealing Standards was 97%, against a target of 90%.

The performance by Liberata against key indicators is shown in the following tables both in terms of the numbers of cases processed for each month during 2010/11 compared to the benchmark and also the percentage of cases compared to 100% performance achievement.

Performance statistics are reported to the Pension Fund Panel on a quarterly basis.

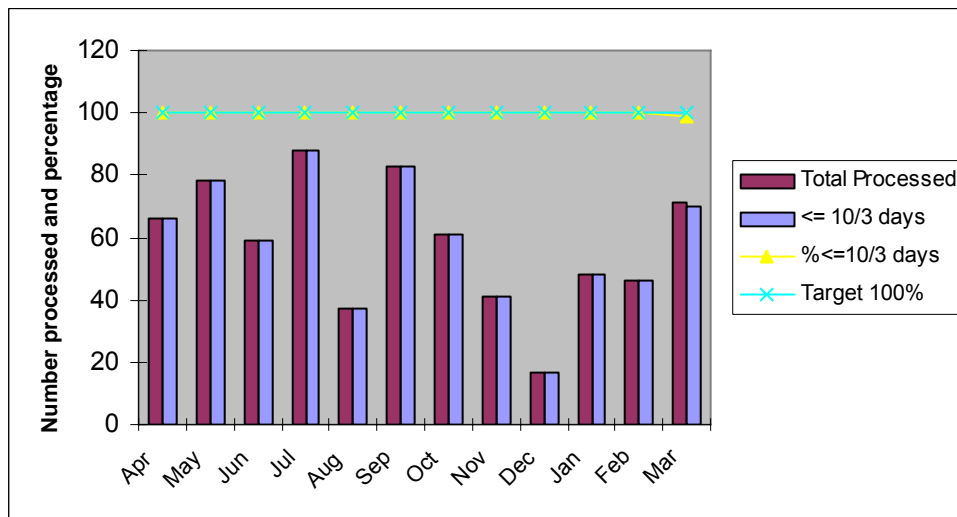
### EPEN-01 New Entrants

*All new entrants to be set up in AXISe within 10 days of notification*



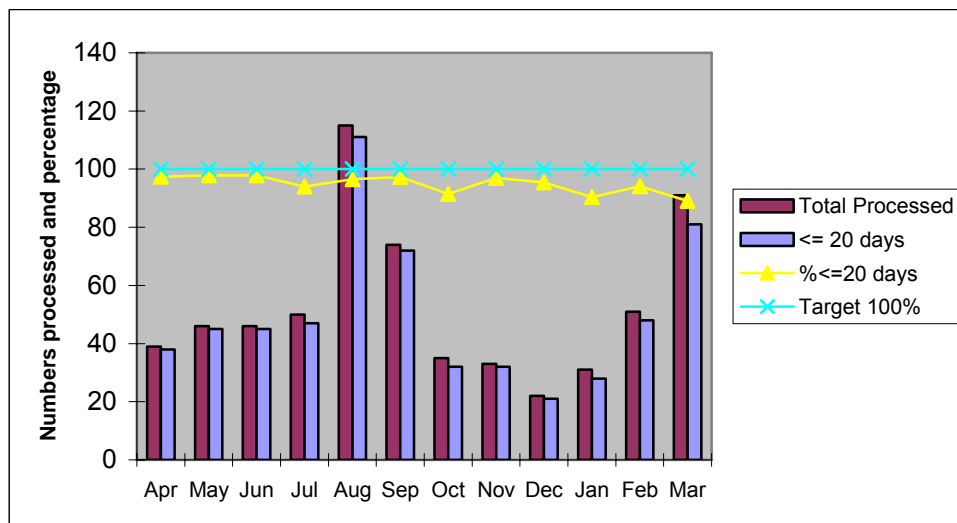
### EPEN-02 Correspondence

*All Written Correspondence replied to within 10 days & Emails within 3 days*



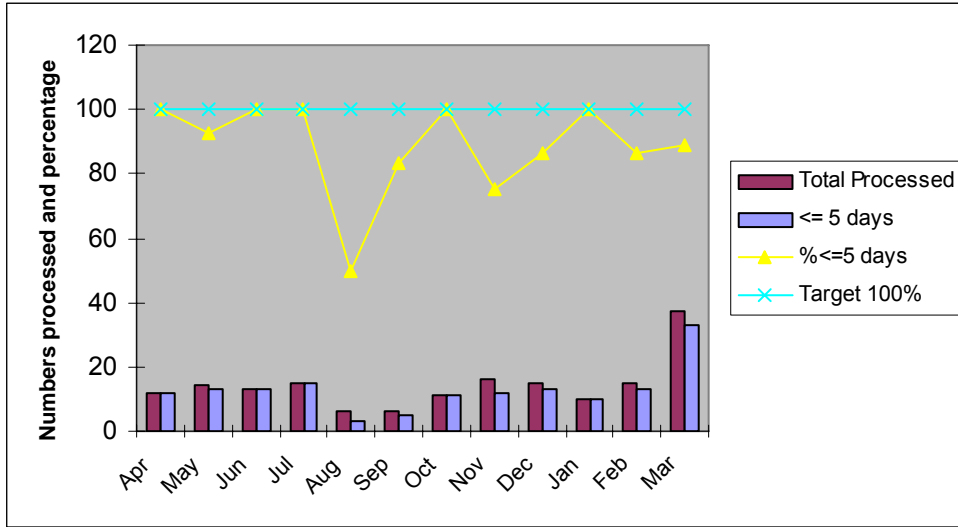
### EPEN-03 Deferred Benefits

*All Deferred Benefits processed within 20 days*



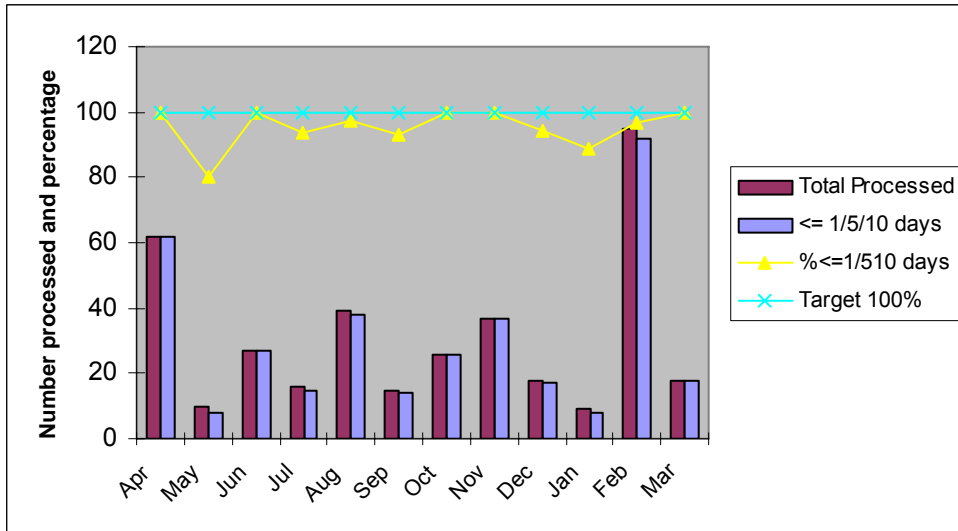
## EPEN-04 Refunds Paid

All Refunds processed within 5 days



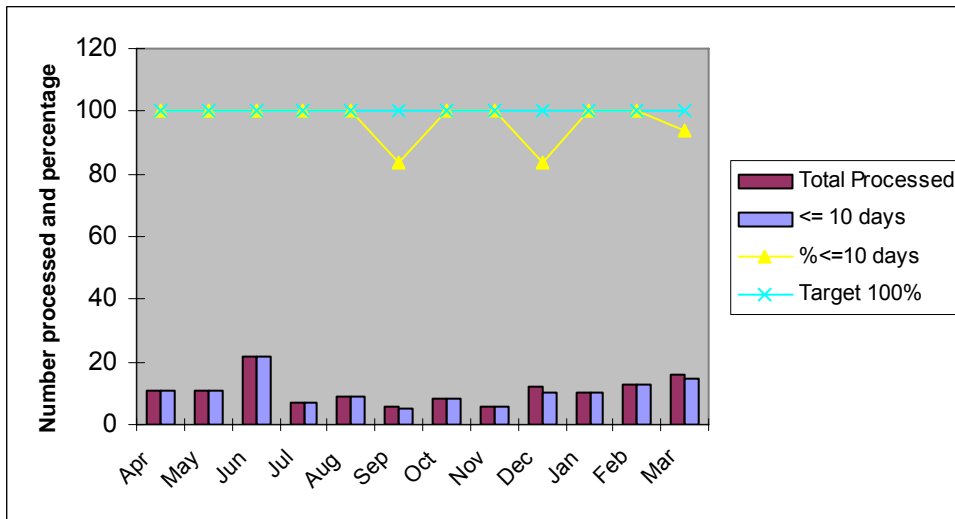
## EPEN-05 Estimates

Urgent within 1 day, Departmental within 5 days, via member within 10days



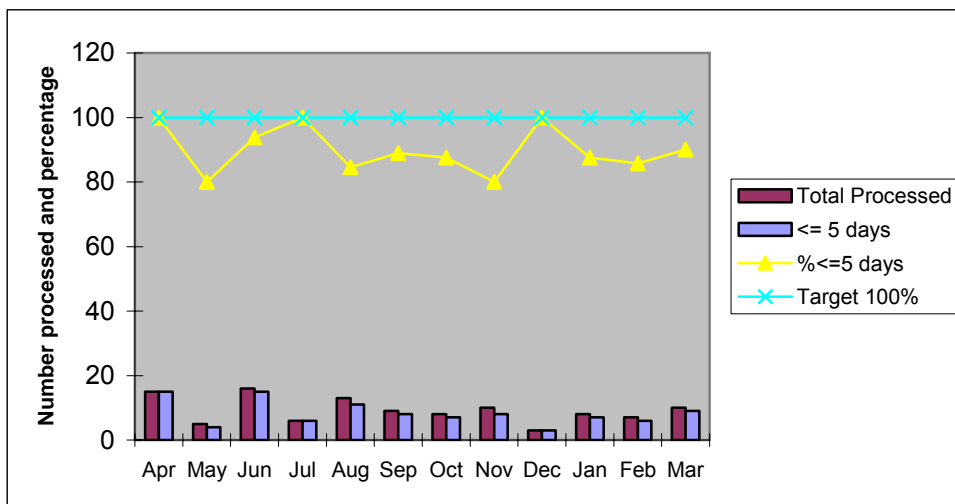
### EPEN-06 Transfers/Interfunds-out Quotation

All Transfer/Interfund-out quotations to be processed within 10 days of notification



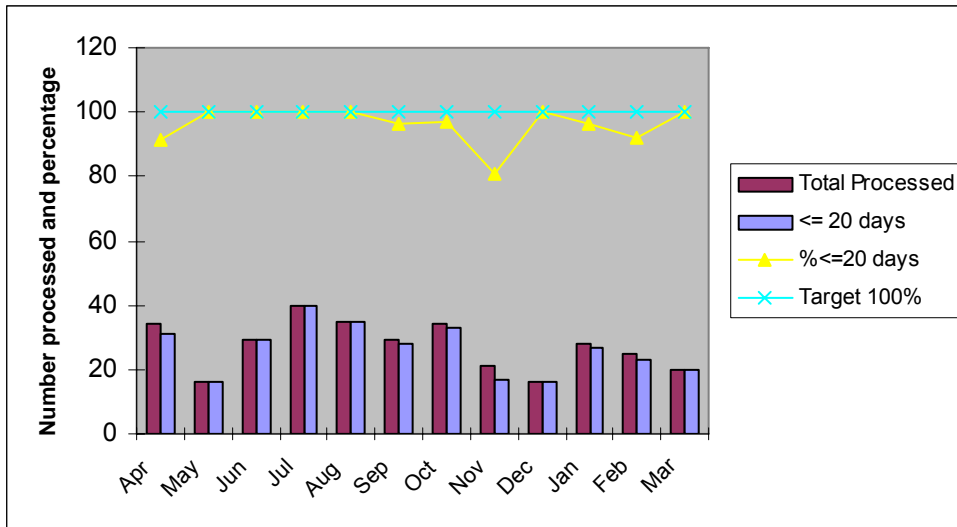
### EPEN-07 Transfers/Interfunds-out Payments

All Transfer/Interfund-out payments to be processed within 5 days of notification



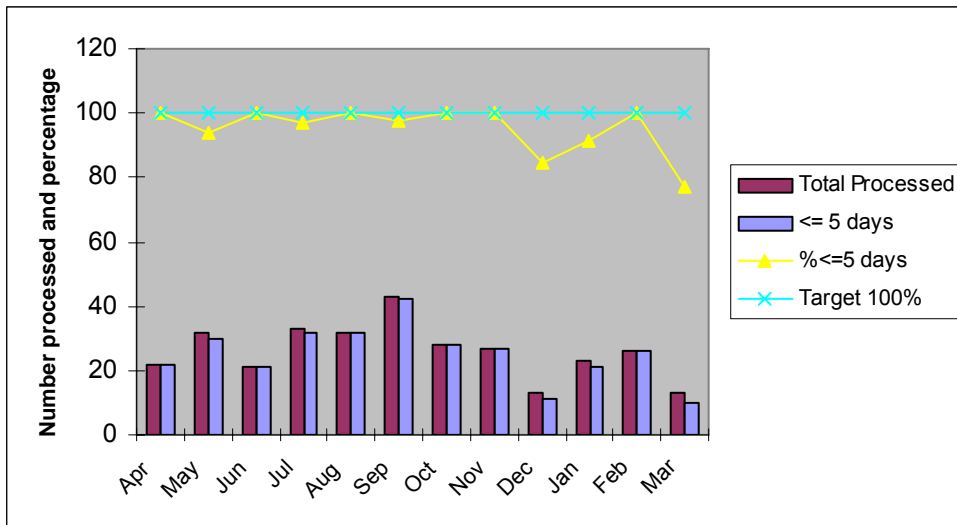
### EPEN-08 Retirements

To be processed within 20 days



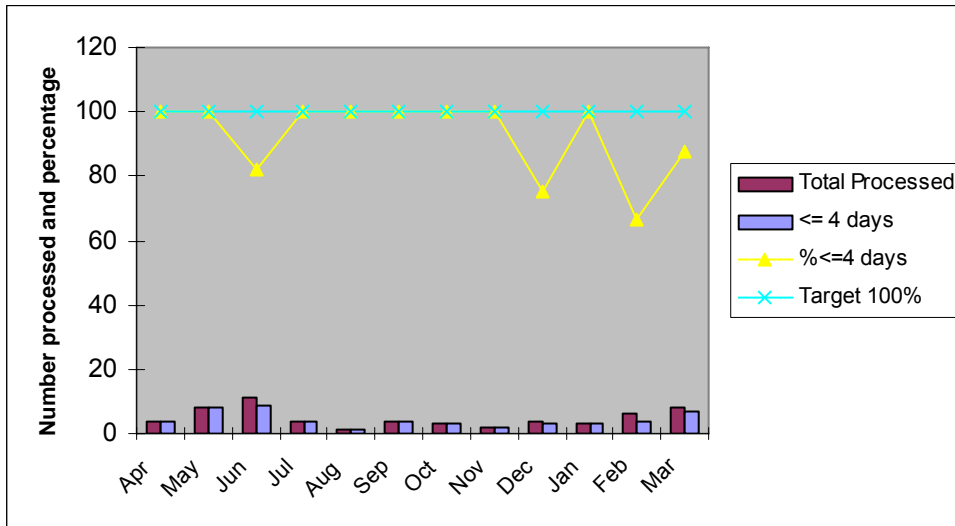
### EPEN-09 Retirement Grants

To be processed within 5 days



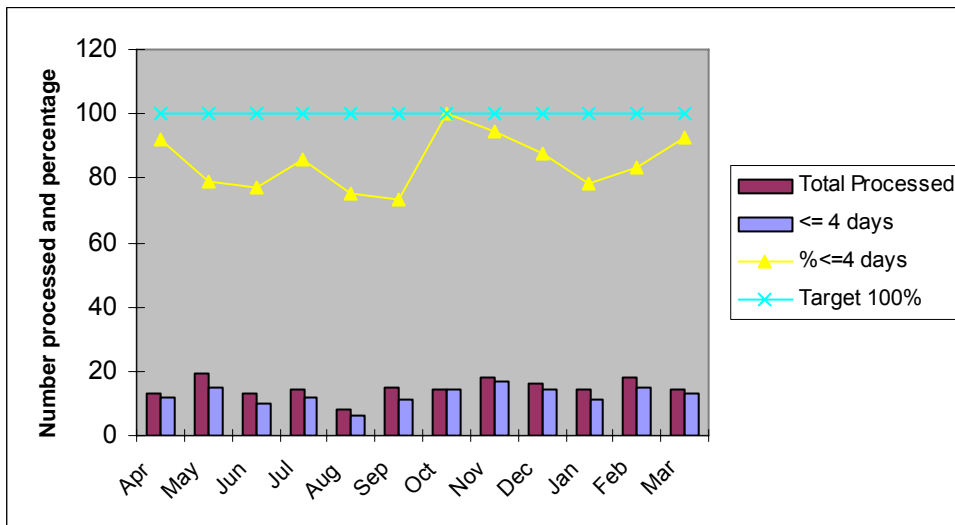
### EPEN-10 Death Grants

All Death Grants to be paid 4 days after receipt of necessary information.



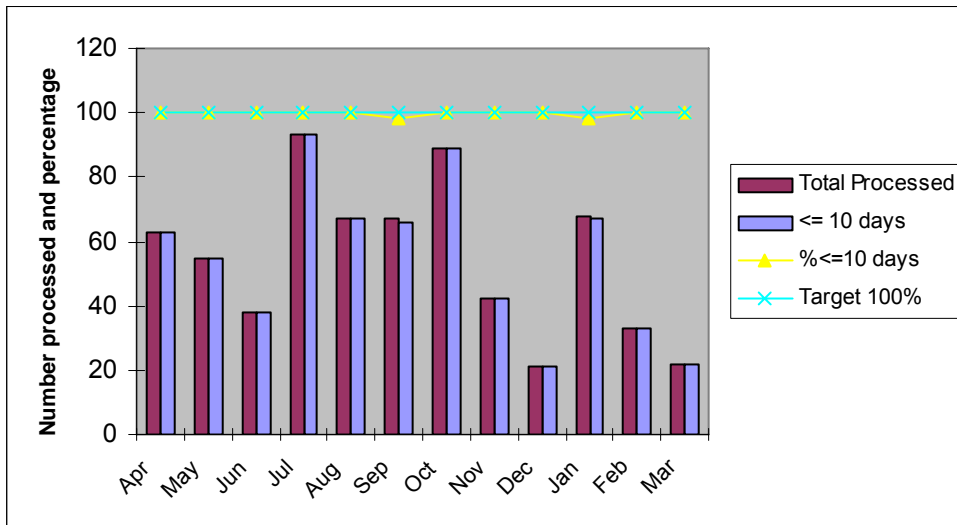
### EPEN-11 Notification of Death benefits

All Death benefits notified within 4 days



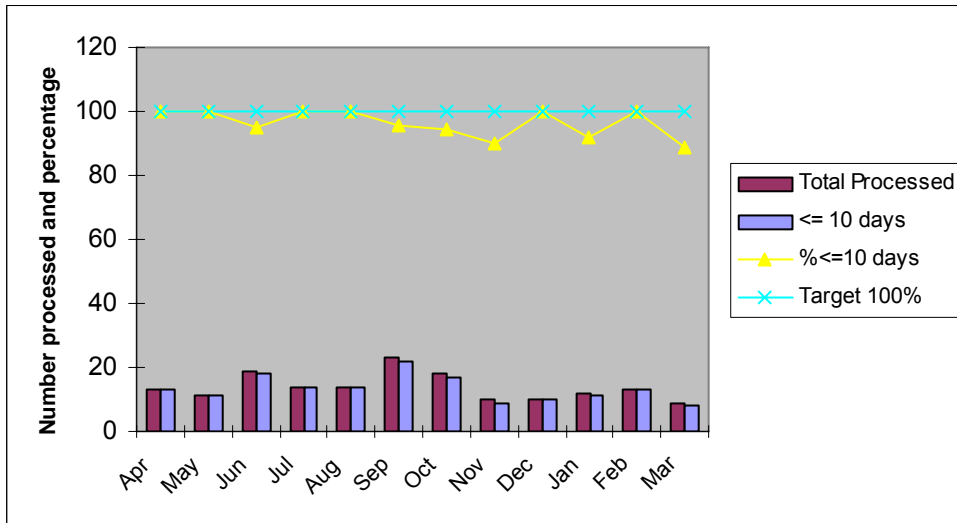
### EPEN-12 Changes of Hours

All Change of Hours processed within 10 days



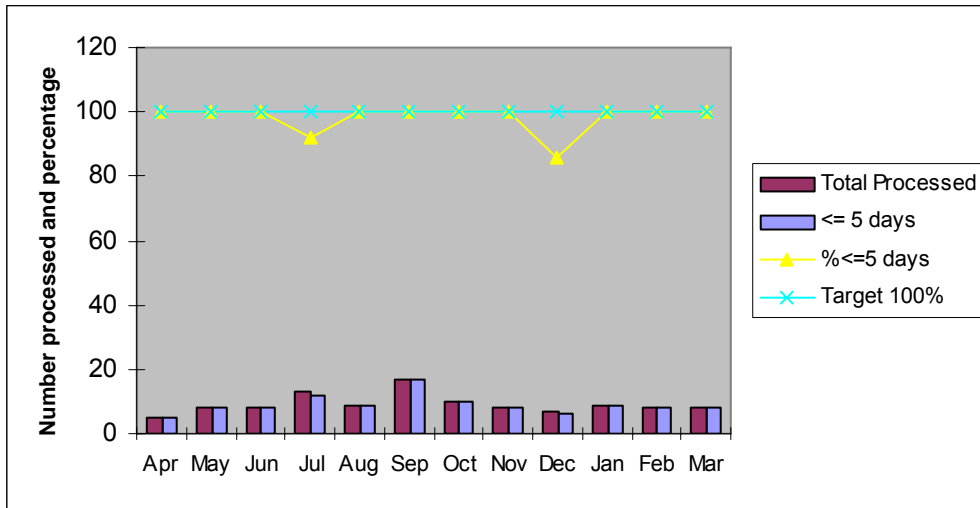
### EPEN-13 Transfers/Interfunds-in Quotation

All Transfer/Interfund-in quotations to be processed within 10 days of notification



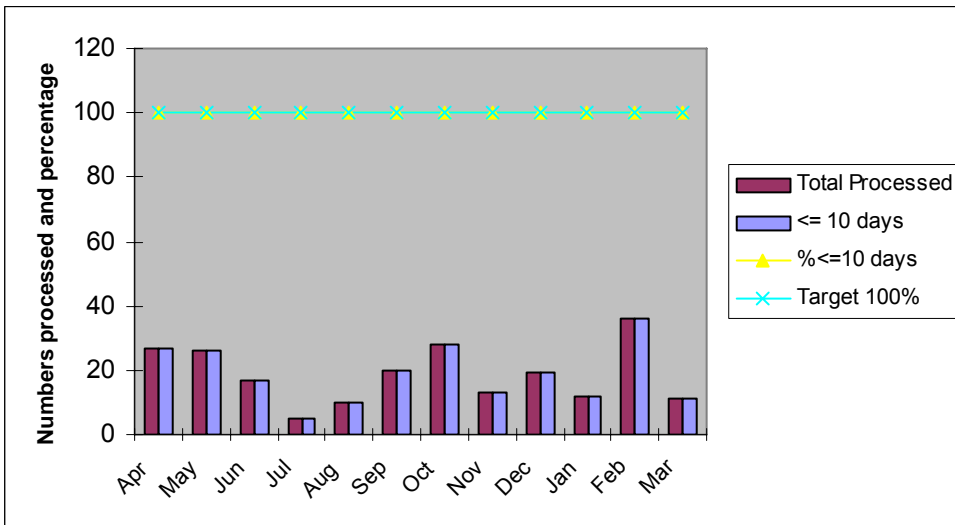
### EPEN-14 Transfers/Interfunds-in Payments

All Transfer/Interfund-in payments to be processed within 5 days of notification



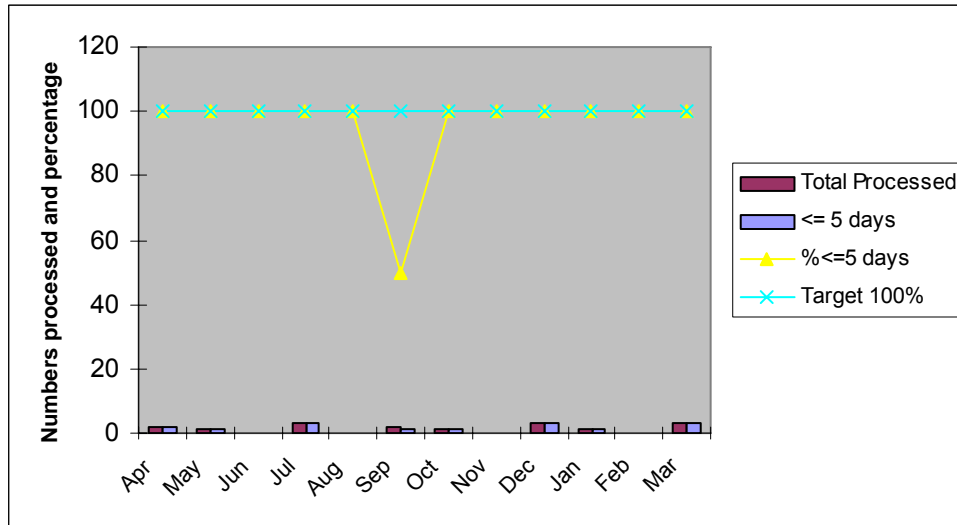
### EPEN-15 Opt Outs

All Opt-Outs to be processed/ set up in AXISe within 10 days of notification



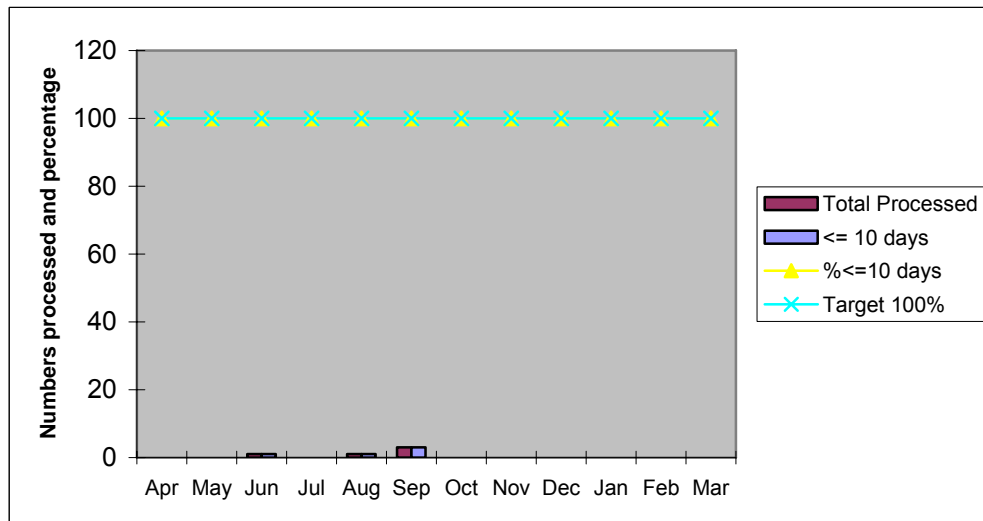
### EPEN-16 Redundancy (Over Age 50)

*All Redundancies to be processed within 5 days of notification*



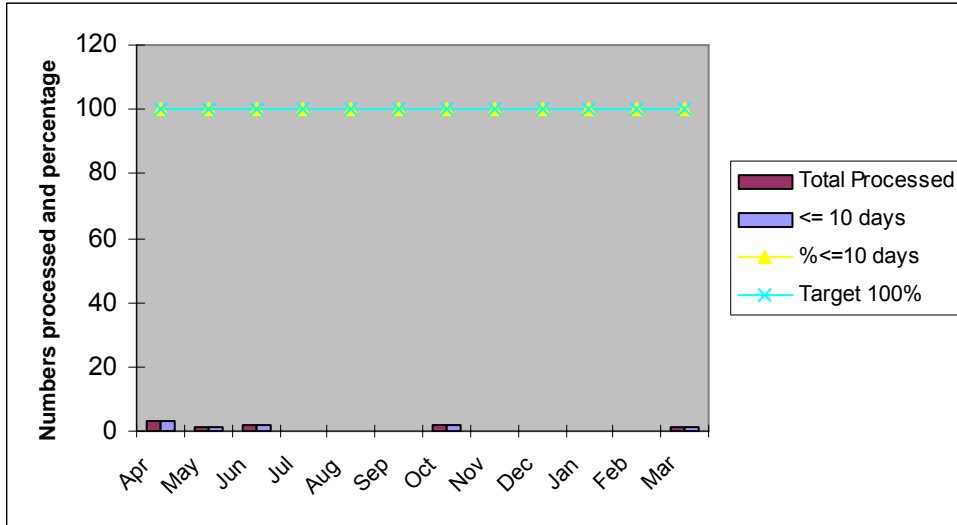
### EPEN-17 Re-Employments

*All Re-employments to be processed within 10 days of notification*



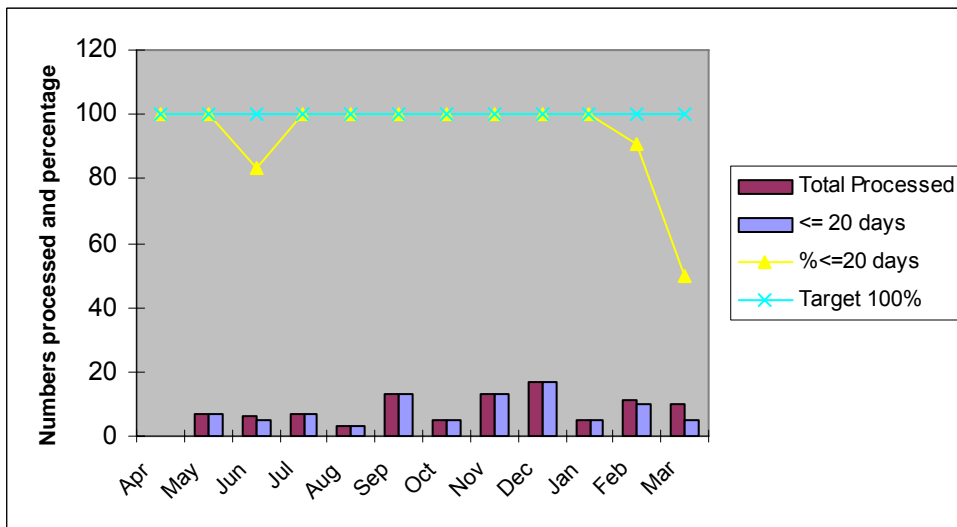
### EPEN-18 AVC's/ Added Years

All Actuals to be processed within 10 days of notification



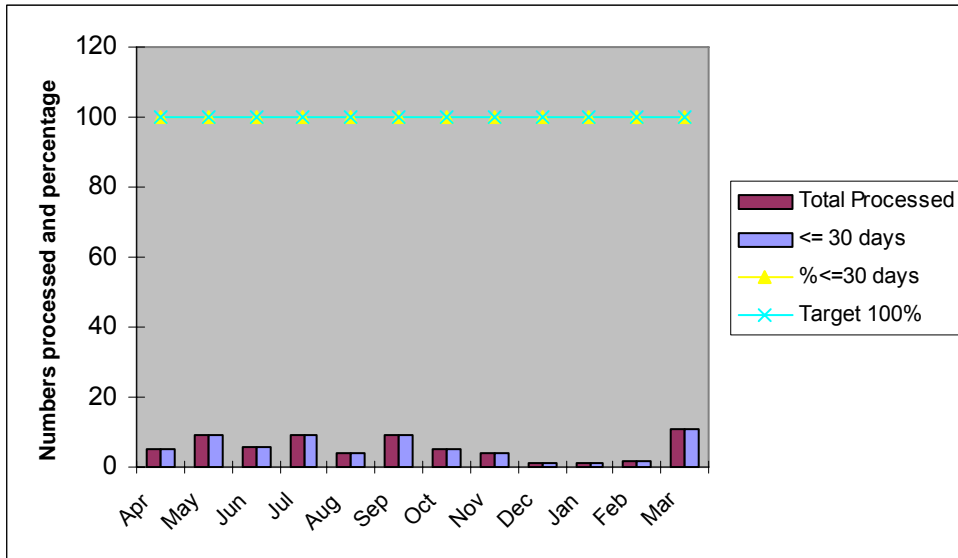
### EPEN-19 GMP's

All GMP's to be processed within 20 days of notification



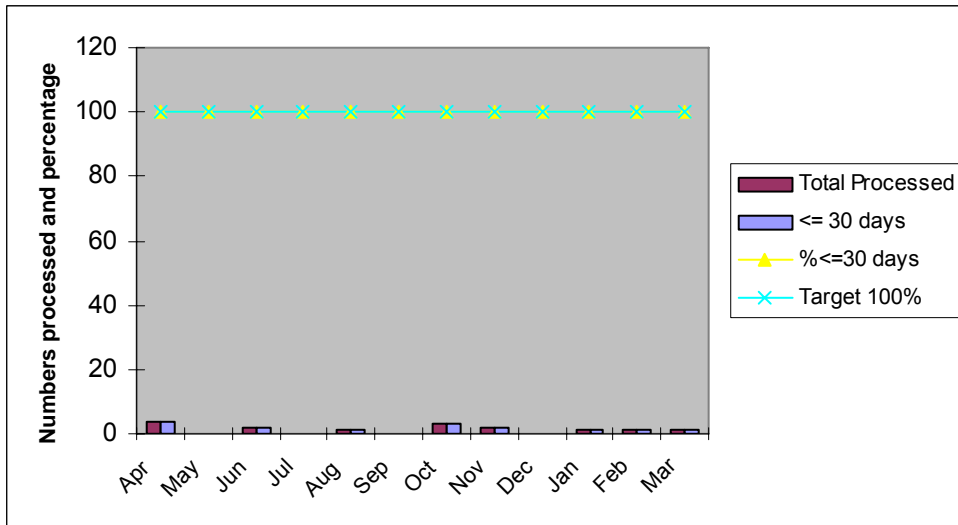
### EPEN-20 Maternity/ Unpaid Leave

*All Maternities to be processed within 30 days of notification, and Unpaid Leave within 15 days*



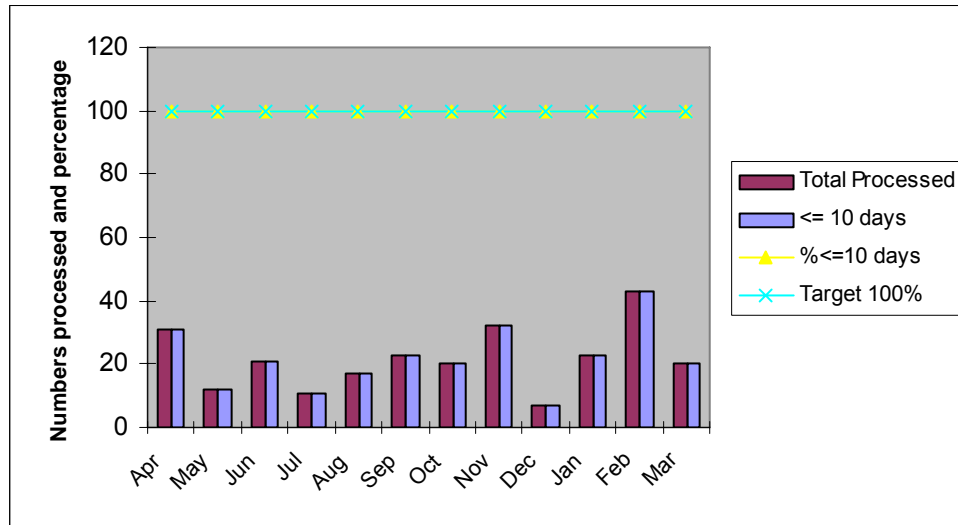
### EPEN-21 Divorce

*All Divorces to be processed within 30 days of notification*



## EPEN-22 Change of Address

Change of Address to be processed within 10 days



## Internal Disputes Resolution Procedure

The LGPS is required by statute to make arrangements for the formal resolution of disagreements between, on the one hand, the managers of the Scheme and on the other, active, deferred and pensioner members or their representatives. There is, therefore, access to a two stage dispute resolution procedure. This procedure consists of an initial application to the person or persons appointed by the individual's employer to consider the matter.

If the complainant is still dissatisfied with the decision they then have the right to refer the matter to the Stage 2 Deciding Officer to consider the matter under dispute. The Stage 2 Deciding Officer is Mike Allen, of the London Pension Funds Authority (LPFA).

If after the 2<sup>nd</sup> stage, the dispute has not been resolved the complainant can contact the Pensions Ombudsman.

In addition to the dispute procedure the Social Security Act 1990 and the Pensions Act 1995 have created a framework of national organisations to control occupational and personal pension schemes, to which LGPS members have access.

# ADMINISTRATION UPDATE

The London Pension Fund Authority ( LPFA ) has been appointed to manage Ealing Council's pension administration contract with effect from 1 April 2011. The contract is for a period of 10 years.

The LPFA is one of the UK's largest administering authorities of the Local Government Pension Scheme with their own Fund membership of over 77,000 members and assets of over £3.84bn in March 2010.

In addition, the LPFA carries out third party Pension administration on behalf of five London Boroughs and the London Fire and Emergency Planning Authority (LFEPA) covering a total of over 91,000 scheme members.

From 1 April 2011, members will be able to go to a dedicated pensions website [www.yourpension.org.uk](http://www.yourpension.org.uk) Click the 'Ealing' option to view the latest information on the LGPS, Newsletters, Scheme Guides, Fact Sheets, Forms and Publications which are also available to download.

Through the website, you can also obtain a secure pin number giving you access to your online record and member self service 24 hours a day.

## LPFA Contact details

The contact details for the Ealing Pensions team at the LPFA will be as follows:

Ealing Pension Team  
London Pensions Fund Authority  
Dexter House  
2 Royal Mint Court  
London  
EC3N 4LP

Telephone: 020 7369 6115  
Text Telephone: 020 7369 6119  
Email: [ealing@lpfa.org.uk](mailto:ealing@lpfa.org.uk)

## Ealing Council Team

Pensioners please note that your pension will continue to be paid by Ealing Council and any enquiries about your payment should be directed there.

Ealing Council  
Pensions Admin  
Perceval House  
3rd Floor NW  
14-16 Uxbridge Road  
London  
W5 2HL

## **Pensions News**

### **Pension Increase Review Order 2011**

The Government has changed the measure that it uses for cost of living increases to public sector pensions including those payable from the Local Government Pension Scheme. From April 2011 the increases are to be linked to the Consumer Prices Index ( CPI ), instead of the Retail Price Index ( RPI ).

Although both indexes are measures of inflation, RPI and CPI are calculated using different methods and include different items. One major difference between RPI and CPI is that CPI does not include mortgage interest payments and so a change in mortgage interest rates would not affect CPI.

The Government has approved the rate of increase for all public service pensions and state scheme benefits. The 2011 increase is effective from 11 April 2011 and is 3.1%.

The increase is set by reference to the Consumer Price Index in September. It does not reflect the performance of the Pension Fund and we do not have the power to pay any additional increase.

### **Notification of Change of Address**

As statements are sent out on an annual basis showing the current value of your benefits it is vitally important that you notify the LPFA of any change of address.

This becomes especially important when the benefits are due to be paid.

Please send written notification of any change of address you may have to the LPFA at the address shown above.

### **Nominated Co-habiting Partner**

The Local Government Pension Scheme ( LGPS ) has a facility for a dependant's pension to be paid in the event of your death to a co-habiting partner but only if you meet the conditions of the LGPS regulations and have registered the partnership within Ealing Council's Pensions Scheme.

Even if your partnership meets all the requirements of the LGPS a dependant's benefit cannot be paid if the partnership has not been registered.

To be able to nominate a co-habiting partner, of either opposite or same sex, to receive a survivor's pension on your death, all of the following conditions must apply to both you and your nominated co-habiting partner and each condition must have applied for a continuous period of at least 2 years on the date you both sign the nomination form:

- both you and your nominated co-habiting partner are, and have been, free to marry each other or enter into a civil partnership with each other, and
- you and your nominated co-habiting partner have been living together as if you were husband and wife, or civil partners, and
- neither you or your nominated co-habiting partner have been living with someone else as if you/they were husband and wife or civil partners, and

- either your nominated co-habiting partner is, and has been, financially dependent on you or you are and have been financially interdependent on each other.

A nomination form is available on application or may be download from the LPFA website.

The nomination is only valid if all of the above conditions have been met for a continuous period of at least 2 years on the date you both sign the form.

Your partner is financially dependent on you if you have the highest income. Financially interdependent means that you rely on your joint finances to support your standard of living. It doesn't mean that you need to be contributing equally. For example, if your partner's income is a lot more than yours, he or she may pay the mortgage and most of the bills, and you may pay for the weekly shopping.

On your death, a survivor's pension would be paid to your nominated co-habiting partner if:

- the nomination has effect at the date of your death, and
- your nominated cohabiting partner satisfies us that the above conditions had also been met for a continuous period of at least 2 years immediately prior to your death.

**Nominated co-habiting partners' pensions only apply to Employees in England or Wales who paid into the LGPS on or after 1 April 2008. Councillors in England or Wales cannot nominate a co-habiting partner to receive a survivor's pension.**

## STATEMENT OF THE CONSULTING ACTUARY

An actuarial valuation of the London Borough of Ealing Pension Fund was carried out as at 31 March 2010 to determine the contribution rates with effect from 1 April 2011 to 31 March 2014. The results of the valuation are contained in our report dated 31 March 2011.

On the basis of the assumptions adopted, the valuation revealed that the value of the Fund's assets of £610 million represented 70% of the Funding Target of £868 million at the valuation date. The valuation also showed that a common rate of contribution of 12.1% of pensionable pay per annum was required from employers. The common rate is calculated as being sufficient, together with contributions paid by members, to meet all liabilities arising in respect of service after the valuation date.

Adopting the same method and assumptions as used for assessing the Funding Target the deficit would be eliminated by an average additional contribution rate of 9.6% of pensionable pay for 20 years. This would imply an average employer contribution rate of 21.7% of pensionable pay in total.

In practice, each individual employer's position is assessed separately and the contributions required are set out in our report dated 31 March 2011. In addition to the certified contribution rates, payments to cover additional liabilities arising from early retirements (other than ill-health retirements) will be made to the Fund by the employers.

The funding plan adopted in assessing the contributions for each individual employer is in accordance with the Funding Strategy Statement (FSS). Different approaches adopted in implementing contribution increases and deficit recovery periods are as determined through the FSS consultation process.

The valuation was carried out using the projected unit actuarial method and the main actuarial assumptions used for assessing the Funding Target and the common contribution rate were as follows:

	<b>For past service liabilities</b>	<b>For future service liabilities</b>
Rate of return on investments:		
- pre retirement	6.5% per annum	6.75% per annum
- post retirement	5.5% per annum	6.75% per annum
Rate of pay increases:	4.75% per annum	4.75% per annum
Rate of increases in pensions in payment (in excess of Guaranteed Minimum Pension):	3.0% per annum	3.0% per annum

The assets were assessed at market value.

The next triennial actuarial valuation of the Fund is due as at 31 March 2013. Based on the results of this valuation, the contribution rates payable by the individual employers will be revised with effect from 1 April 2014.

Full details of the assumptions and methodology adopted for the valuation are set out in the actuarial valuation report.

# **GOVERNANCE POLICY AND COMPLIANCE STATEMENT**

## **Governance Policy Statement**

### **Introduction**

This Statement is prepared in compliance with the Local Government Pension Scheme (Amendment) (No 2) Regulations 2005. It sets out the Policy of London Borough of Ealing, as administering authority, in relation to its Governance responsibilities for the Local Government Pension Scheme (LGPS).

### **Governance Framework**

The Council's constitution sets out how the council should be directed controlled and manages and in this regard sets the framework for the administration of the Pension Fund. Elected Members (the full Council) have overall responsibility for the governance of the Scheme.

The governance framework is supported by:

- The Pension Fund Panel (PFP)
- Treasury Risk & Investment Board (TRIB)
- Officers of the Council; and
- Professional Advisors

### **Delegation of Function**

The stewardship function is delegated to the Pension Fund Panel (PFP) and the Council ratifies decisions made by the Panel. The PFP consists of seven local councillors and two non-voting employee/trade union representatives. The Chair and Vice-Chair are both elected by the Panel at its first meeting of the municipal year.

### **Meetings**

The Panel meets quarterly to consider issues concerning the Scheme and to review the performance of the pension fund. Other meetings may also be convened to consider urgent/specific matters, such as the selection of service providers. Panel meetings are quorate if a third of the members are present.

The Executive Director of Corporate Resources (Section 151 Officer), supported by the Director of Corporate Finance & Audit, is responsible for implementing Council policy and PFP decisions. Operating through the Treasury Risk and Investment Board (TRIB) a body that convenes monthly, the Sections 151 officer and his deputy together with other officers of the Council ensure the smooth implementation of PFP policies on administration, funding, investment, communication and risk management of the fund. This ensures continuity of review of pensions fund matters in between quarterly PFP meetings. The chair and deputy chair are kept updated and informed of any decisions taken within the remit of the delegations granted by the PFP and Council to the Executive Director of of \Corporate Finance & Resources.

The Head of Legal provides legal advice to the PFP. The Strategic Finance and Human Resources teams provide routine professional support.

The Council employs external professional advisors, including: fund actuary, investment advisers, fund managers, global custodian, independent performance measurers and pensions administrator.

### **Training**

Members of the PFP receive training on a wide range of issues concerning the management of the Pension Fund. Training slots are provided at all quarterly meetings. Additional training is arranged on an ad hoc basis particularly around key times within the pension fund cycle to supplement member knowledge in key areas salient to decisions being made. This ensures that members are able to discharge their duties as quasi trustees of the Pension Fund.

### **Pension Fund Panel Terms of Reference**

The Terms of Reference of the PFP is as follows:

- To decide all matters relating to policy and target setting for, and monitoring the investment performance of, the pension fund
- To consider and decide all matters regarding the management of the pension fund's investments, including sales and acquisitions of properties to be owned by the Council for statutory pension purposes; and
- To consider and make recommendations on policy and staff related issues, which have an impact on the pension fund directly or indirectly through changes in employer pension contribution rates.

### **Review of this Policy Statement**

This Statement will be revised and a new version approved and published by the Panel following any material changes in the Council's policy on any of the matters included in the statement.

### **London Borough of Ealing's Current Compliance Position**

Since 1<sup>st</sup> April 2006, Administering Authorities have been required to publish and maintain a Pension Fund Governance compliance Statement setting out the governance arrangements for their Fund including details of membership, how often they meet and the decision making process. This came into force following an amendment to the 1997 Local Government Pension Scheme Regulations. The London Borough of Ealing's is outlined below.

On 30<sup>th</sup> June 2007, the 1997 Regulations were further amended to require Pension Funds to report on the level of compliance on their governance arrangements against a set of best practice principles and where they did not comply to state the reason why. The Communities and Local Government Department (CLG) published a draft Governance Compliance Statutory Guidance note on 8<sup>th</sup> October 2007 for consultation.

The CLG Guidance provides a detailed description of each of the best practice principals against which compliance is to be measured and also an example of how the Compliance statement should be completed. The extent to which Ealing complies with the guidance is shown in the following summary:

REQUIREMENT	COMPLIANCE	COMMENT
<b>Structure</b>		
The management of the administration of benefits and strategic management of fund assets clearly rests with the main committee established by the appointing council.	Compliant	The Council Constitution clearly sets out that responsibility for the management of the Pension Fund resides with Pension Fund Panel.
That representatives of participating LGPS employers, admitted bodies and scheme members (including pensioner and deferred members) are members of either the main or secondary committee established to underpin the work of the main committee.	Partly Compliant	The larger admitted bodies e.g. Thames Valley University (TVU) are invited to participate on the Pension Fund Panel and trade union representatives sit on the panel as observers.
That where a secondary committee or panel has been established, the structure ensures effective communication across both levels.	Partly Compliant	The Council does not have a secondary Committee or Panel, however PFP are supported by the Treasury Risk and Investment Board (TRIB). TRIB ensure the implementation of PFP policies operates smoothly in between quarterly PFP meetings. Good communications flows have been established between this board and the PFP and officers from this board also sit of the PFP.
That where a secondary committee or panel has been established, at least one seat on the main committee is allocated for a member from the secondary committee or panel.	Partly Compliant	The Council does not have a secondary Committee or Panel. However, they are supported by the TRIB, and at least two members from this body also attend the PFP meetings.
<b>Representation</b>		
That all key stakeholders are afforded the opportunity to be represented within the main or secondary	Partially Compliant	Representation on the Pension Fund Panel is open to the larger admitted bodies

<p>committee structure. These include :-</p> <ul style="list-style-type: none"> <li>• employing authorities (including non-scheme employers, e.g. admitted bodies),</li> <li>• scheme members (including deferred and pensioner scheme members),</li> <li>• independent professional observers,</li> <li>• expert advisors (on an ad-hoc basis).</li> </ul>		<p>and two trade union representatives sit on the panel. The Panel has not appointed an independent professional observer but has appointed expert advisors who attend each Panel meeting.</p>
<p>That where lay members sit on a main or secondary committee, they are treated equally in terms of access to papers and meetings, training and are given full opportunity to contribute to the decision making process, with or without voting rights.</p>	Compliant	<p>Committee papers are published prior to the meeting and where issues affect other employers or scheme members information is provided and opportunities for consultation exist within the current framework.</p>
<b>Selection &amp; Role Of Lay Members</b>		
<p>That committee or panel members are made fully aware of the status, role and function they are required to perform on either a main or secondary committee.</p>	Compliant	<p>Members are aware of their roles and responsibilities as members of the Pensions Fund Panel, their terms of reference are set out in the constitution.</p>
<b>Voting</b>		
<p>The policy of individual administering authorities on voting rights is clear and transparent, including the justification for not extending voting rights to each body or group represented on main LGPS committees.</p>	Not Compliant	<p>The constitution does not provide for non-Councillor members to be given voting rights.</p>
<b>Training/Facility Time/Expenses</b>		
<p>That in relation to the way in which statutory and related decisions are taken by the administering authority, there is a clear policy on training, facility time and reimbursement of expenses in respect of members involved in the decision-making process.</p>	Compliant	<p>Training is provided to members of the Pension Fund Panel to assist with the decision making process. All members have the opportunity to attend particular training meetings and there is a training budget to fund these.</p>
<p>That where such a policy exists, it applies equally to all members of committees, sub-committees, advisory panels or any other form of secondary</p>	Compliant	<p>Training sessions are conducted at PFP meetings to enable all Panel members to obtain training on topical</p>

forum.		issues.
<b>Meetings (Frequency/Quorum)</b>		
That an administering authority's main committee or committees meet at least quarterly.	Compliant	Pension Fund Panel meets at least once a quarter.
That an administering authority's secondary committee or panel meet at least twice a year and is synchronised with the dates when the main committee sits.	Partly Compliant	No secondary committee., but the supporting body meet monthly.
That administering authorities who do not include lay members in their formal governance arrangements, provide a forum outside of those arrangements by which the interests of key stakeholders can be represented.	Compliant	There are two lay representatives on the panel. Consultation with key stakeholders takes place and there is an AGM to which all members are invited.
<b>Access</b>		
That subject to any rules in the council's constitution, all members of main and secondary committees or panels have equal access to committee papers, documents and advice that falls to be considered at meetings of the main committee.	Compliant	Panel meeting papers have to be sent to Members at least 7 days prior to the meeting. All members invited to the Panel have equal access to papers, documents and advice.
<b>Scope</b>		
That administering authorities have taken steps to bring wider scheme issues within the scope of their governance arrangements.	Compliant	The Panel already considers a wider range of Pension Fund issues outside of investment.
<b>Publicity</b>		
That administering authorities have published details of their governance arrangements in such a way that stakeholders with an interest in the way in which the scheme is governed, can express an interest in wanting to be part of those arrangements.	Partially Compliant	The governance policy statement attached above was consulted upon prior to publication and is published on the Council's website.



# PENSION FUND ACCOUNTS

## INTRODUCTION TO THE FUND, ACCOUNTING POLICIES AND PRINCIPLES

### Introduction

1. The London Borough of Ealing Pension fund is part of the Local Government Pension Scheme (LGPS), which is a statutory, funded pension scheme. The LGPS benefits are defined and set out in law. There have been no significant changes to the LGPS scheme in the year 2010/11. However from 30 September 2010 to 2 October 2011 the rules on transferring previous LGPS rights have been relaxed to allow previous LGPS pension rights an employee currently held as a deferred benefit to be transferred and merged with their active benefits. This could lead to a substantial increase in transfers in/out within the financial the year 2011/12.
2. The objective of the London Borough of Ealing Pension Fund's financial statements is to provide information about the financial position, performance and financial adaptability of the Fund, as well as to show the results of the stewardship of management.
3. The Fund is operated under regulations made by the Department of Communities and Local Government under Section 7 of the Superannuation Act 1972.
4. Membership of the fund consists of contributing members, deferred members, pensioners, widows and dependants.

	31 March 2011	31 March 2010
Contributing members	6,379	6,691
Deferred members	6,248	5,959
Pensioners, widows and dependants	6,237	6,123

5. The Council is the administering authority of the scheme and has the major share of contributors and pensioners. There are now 17 contributing scheduled bodies and 7 admitted bodies. All of the bodies shown below contribute to the Fund.

Employers contributing to the Fund as at 31st March 2011 are:

Scheduled Bodies	Admitted Bodies
Brentside High	May Gurney
Dormers Wells Infant	Viridian Housing (Formerly Servite)
Dormers Wells Junior	MITIE PFI
Dormers Wells High	Greenwich Leisure
Dormers Wells Trust	Compass Group
Drayton Manor High	NSL Parking (joined April 2010)
Ellen Wilkinson School for Girls	EC Harris (joined July 2010)
Ealing Homes (Until 31st March 2011)	
Featherstone High	
Greenford High	
Northolt High	
St Ann's	

St Saviours  
University of West London (formerly Thames Valley University)  
West London Academy  
Woodend Infant  
Woodend Junior

6. All investments are managed by external fund managers, Lazard Asset Management Ltd for UK Equities, RCM (UK) Ltd for Global Equities and Royal London Asset Management Ltd for Corporate Bonds.

### **Accounting Policies**

7. The pension fund accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting in the UK 2010/11 issued by CIPFA (Chartered Institute of Public Finance and Accountancy). The accounting policies contained in the Code apply International Financial Reporting Standards as adapted or interpreted for the public sector. IAS19 Employee Benefits and IAS26 Accounting and Reporting by Retirement Benefit Plans are of particular relevance to these statements. Where IAS26 is less detailed in its reporting requirements and this leads to lack of clarity then due to the hierarchy of standards recourse is to UK GAAP and thus the Pension SoRP (Statement of Recommended Practice). The fund accounts are not consolidated with the accounts of the authority.
8. Contributions from employees and employers, and other committed benefits and expenses are accounted for on an accruals basis.
9. Investment income is accounted for on an accruals basis for all securities.
10. Transfers to and from the fund are accounted for on a cash basis, in accordance with CIPFA's Code of Practice.
11. There has been a change in accounting policy in relation to income for early retirements where there is augmentation. In accordance with IAS26 all expected income is accounted for in the year it arises. Up until 2009/10 the collected costs accrued were accounted for on the receipt of income to the pension fund at the end of a 5 year collection period. The accounts have been restated for 2009/10 to account for the change in accounting policy due to the new standards i.e. to account for income in the year it occurs. The restatement amounted to an increase in the Funds Net Asset value for 2009/10 by £5,762k (£5,861k for 2008/09) shown in the Net asset statement under Other Debtors and Long Term Debtors. The revenue impact of the restatement revised the Other income in 2009/10 by -£99k.
12. Both the costs of the investment management arrangements and pension fund administration expenses are charged to the Fund.

### **Actuarial Valuation**

13. The Fund is valued by an independent actuary every 3 years. An independent valuation was carried out by Mercer Limited as at 31 March 2007 to determine the contribution rate from 1 April 2008 to 31 March 2011. It showed an excess of liabilities over assets of £205M, representing a funding level of 73%.

14. Contributions to the Scheme by employers are set at rates determined by the Scheme's Actuary and approved by the London Borough of Ealing Pension Fund Panel. The contribution required from the Council and ex grant maintained schools was 19.6% of pensionable salary during 2010/11 (19.6% in 2009/10). Other Admitted and Scheduled bodies rates differed, reflecting different profiles of liabilities. The Council is meeting the fund's liabilities by a recovery plan that has been certified by the Actuary for the next three years.
15. The contribution rates were calculated using the projected unit actuarial method from the 2007 Actuarial Valuation and the main assumptions were as follows:

	For Past Service Liabilities	For Future Liabilities
Investment Return	6.40%	6.50%
Earnings Growth	4.85%	4.50%
Price Inflation	2.75%	2.75%

16. The most recent actuarial valuation was carried out as at 31 March 2010 to determine the contribution rates for the next three years. It showed an excess of liabilities over assets of £258M. This excess will be addressed by increases in employer's contributions as necessary over a 20-year recovery period. The Actuary used a "market value" basis for the valuation of the Fund at 31 March 2010. Assets amounted to £610M representing 70% of the Fund's accrued liabilities of £868M.
17. In accordance with IAS 26 the actuarial present value of promised retirement benefits are shown in the attached report by the Actuary in the Appendix.

### **Basis for Valuation**

18. Investments are shown in the accounts at market value, which is determined as follows:
- 18.1. All valuations for investments at 31 March 2011 and transactions during 2010/11 financial year are obtained from the accounting records of the Custodian Bank of New York Mellon (BNYM). This is the same principle as applied in the 2009/10 accounts.
  - 18.2. All UK investments are valued using an official vendor feed, usually International Data Corporation (IDC), but data from other vendors is used as appropriate in line with the Custodian BNYM Global Pricing Guidelines.
  - 18.3. Actively traded investments are valued on the basis of bid market prices where available or at fair value where these prices are not available.
  - 18.4. Unit trust and In-house funds are stated at the bid point of the latest prices quoted by their respective managers.
  - 18.5. Overseas investments are valued using official vendor feeds in accordance with BNYM's Global Pricing Guidelines and translated into sterling at the rate prevailing on 31st March 2011. IDC is usually used for foreign equities except US equities that are typically priced using Interactive Data Pricing and Reference Data Inc (IDSI).

- 18.6. Dividends received from foreign investments during the year are accounted for in sterling at the foreign exchange rate prevailing on the day of receipt.
19. The Custodian BNYM completes a monthly reconciliation of its portfolio valuation to external fund manager at a line-by-line security level. The custodian works to the following tolerances
- |                |  |
|----------------|--|
| Nominal Value: | Zero tolerance                               |
| Market Value:  | 200 basis points at an individual line level |
|                | 20 basis points at a portfolio level         |
| Accruals:      | 1,000 currency units per line                |

**Statement of Investment Principles (SIP)**

20. The Statement of Investment Principles for Ealing Pension Fund was reviewed as part of the annual report covering the 2009/10 Annual Accounts and approved by the Pension Fund Panel as Trustees of the Fund on 9 December 2010. The SIP is published on Ealing's web site and is available to any interested party.

PENSION FUND - FUND ACCOUNT		
Dealing with members, employers and others directly involved in the scheme	2010/11 £000	2009/2010 £000
<b>INCOME</b>		
<b>Contributions:</b> (note 11)		
From employers		
-normal	27,191	26,335
-deficit funding		-
From members		
-normal	9,777	9,550
<b>Transfers In:</b>		
-individual transfers in from other schemes	5,089	6,552
<b>Other Income</b> (note 9)		
-other	309	2250
	42,366	44,687
<b>EXPENDITURE</b>		
<b>Benefits:</b> (note 12 & 13)		
-pensions	25,562	24,747
-commutation of pensions & lump sum retirement benefits	4,203	7,237
-lump sum death benefits	759	544
<b>Payment to and on account of leavers:</b>		
-refunds of contributions	22	73
-individual transfers out to other schemes	9,253	4,878
<b>Other Payments:</b>		
<b>Administrative expenses</b> (note 8)	1,149	1,145
	40,948	38,624
<b>Sub-total: Net additions from dealings with members</b>	1,418	6,063
<b>RETURNS ON INVESTMENTS</b>		
<b>Investment Income</b>		
-income from fixed interest securities	10,088	9,341
-dividends from equities	11,075	11,070
-pooled funds (note 10)	227	
-interest on cash deposits	32	17
<b>Profit and losses on disposal of investments and changes in value of investments</b>	20,844	148,259
<b>Investment management expenses</b>	(2,324)	(2,048)
<b>Sub-total: Net returns on investments</b>	39,942	166,639
<b>Surplus / (Deficit) on the fund for the year</b>	41,360	172,702
<b>Net assets of the scheme at 1 April</b>	616,147	443,445
<b>Net assets of the scheme at 31 March</b>	657,507	616,147

## PENSION FUND - NET ASSETS STATEMENT

	2011 £000	2010 £000	Restated 2009 £000
<b>INVESTMENT ASSETS</b>			
<b>Fixed Interest Securities</b>			
UK Corporate Bonds	162,821	148,574	109,961
UK Government	964	1,025	
Other UK	10,748	11,816	130
<b>Equities</b>			
UK	228,127	215,130	166,565
North America	59,295	62,507	47,791
Europe	107,497	98,525	40,481
Japan	22,061	21,508	14,613
Pacific	18,166	14,134	7,813
Emerging Markets	17,492	18,445	19,618
Other	5,728	1,077	
<b>Pooled Investment Vehicles</b>			
Other managed funds	3,931	3,430	-
<b>Cash</b>			
Cash held by custodian (note 6)	992	1,044	10,268
Money market instrument (note 6)	6,131	3,963	
<b>Other Short Term Investment Balances</b>			
Debtors			
Interest due	3,794	3,588	-
Dividends due	1,428	1,287	1,341
Recoverable tax on dividends	498	328	
Unsettled sales	-	1,280	921
Other Income receivable	5	-	
<b>Total Investment Assets</b>	<b>649,678</b>	<b>607,661</b>	<b>419,502</b>
<b>INVESTMENT LIABILITIES</b>			
<b>Other Investment Balances</b>			
Creditors			
Unsettled purchases	(1,175)	(1,422)	(954)
<b>NET INVESTMENTS (Under External Management)</b>	<b>648,503</b>	<b>606,239</b>	<b>418,548</b>
<b>LONG-TERM FINANCIAL ASSETS</b>			
Long Term Debtors (note 7)	938	1,690	1,340
<b>Total Long-term Financial Assets</b>	<b>938</b>	<b>1,690</b>	<b>1,340</b>
<b>CURRENT ASSETS</b>			
Contributions due from employers	525	392	387
Payments in advance	1	1	1
Cash balances not forming part of investment assets	7,318	4,458	19,314
Other Debtors	862	4,072	4,521

<b>Total Current Assets</b>	8,706	8,923	24,223
<b>CURRENT LIABILITIES</b>			
Unpaid benefits	(18)	(72)	-
Accrued expenses	(622)	(633)	(666)
<b>Total Current Liabilities</b>	(640)	(705)	(666)
<b>TOTAL NET ASSETS</b>	657,507	616,147	443,445

The Financial statements summarise the transactions of the scheme and show the net assets of the fund at the disposal of the Pension Fund. They do not take account of obligations to pay pensions and benefits, which fall due after the end of the scheme year. The actuarial position of the fund that takes account of such liabilities is described in the notes to the accounts and through the accompanying report.

PENSION FUND						
RECONCILIATION OF OPENING NET ASSETS TO CLOSING NET ASSETS						
	Net Assets of Scheme 31/03/2010	Purchases of Investments	Sales of Investments	Increase in fund during year	Cash Applied to Investment during year	Net Assets of Scheme 31/03/2011
	£000	£000	£000	£000	£000	£000
Lazard	224,237	128,222	(122,033)	14,048		244,474
RCM	206,940	57,090	(53,776)	3,638		213,892
RLAM	164,995	56,905	(46,625)	3,189		178,464
Cash held by Custodian	1,044			(40)	(12)	992
Money Market Instruments	3,962	116,660	(114,491)			6,131
Investment Income Due	5,203			21,429	(20,912)	5,720
Unsettled Sales	1,280				(1,280)	-
Other Investment debtors	-				5	5
Unsettled Purchases	(1,422)				247	(1,175)
<b>Net External Investments</b>	<b>606,239</b>	<b>358,877</b>	<b>(336,925)</b>	<b>42,264</b>	<b>(21,952)</b>	<b>648,503</b>
Net Current Assets with LBE	9,908			(904)		9,004
<b>Net Assets</b>	<b>616,147</b>	<b>358,877</b>	<b>(336,925)</b>	<b>41,360</b>	<b>(21,952)</b>	<b>657,507</b>

Note 1      Note 2

Increase in Fund during Year	2010/11 £000	2009/10 £000
Change in Market Value of Investments	20,844	148,259
Net Additions from dealings with Members	1,418	6,162
Investment Management Expenses	(2,324)	(2,048)
Investment Income	21,422	20,428
Fund Manager Commission in Investment Management expenses		(4)
<b>Net Increase in Fund during the year</b>	<b>41,360</b>	<b>172,797</b>
<b>Change in Investments during 2010/2011</b>	<b>2010/11 £000</b>	<b>2009/10 £000</b>
Purchases for the Year	358,877	434,504
Less Sales for the Year	(336,925)	(386,953)
<b>Net increase in Investments at book cost</b>	<b>21,952</b>	<b>47,551</b>
Funded By:		
Distribution of Cash Fund managers		19,000
Investment Income received for re-investment during year	20,912	19,507
Cash receipts applied to investment during year	1,040	9,040
Fund Manager Commission in Investment Management expenses		4
<b>Net Investment in Fund</b>	<b>21,952</b>	<b>47,551</b>

Note 1

Note 2

## NOTES TO THE ACCOUNTS

1. The Fund investment management arrangements were last reviewed in 2006/07. The Pension Fund Panel appointed RCM for Global Equities, Lazards for UK Equities and Royal London Asset Management (RLAM) for UK Corporate Bonds and the transition to the new arrangements was completed in April 2007. The three specialised managers have also been set out-performance targets of 2.0% pa for Lazard and RCM and 1.0% pa for RLAM against their selected benchmarks.
2. The Fund's investments as at 31st March 2011 continued to be managed by Lazard, RCM and RLAM, acting under the direction of the Pension Fund Panel. The Market Value of the investments managed by each fund manager at 31st March 2011 was £248M, £218M and £182M respectively based on the Custodian BNYM valuation. The asset classification by sector shown in the accounts for 2010/11 is provided by the Custodian, this is consistent with the figures in 2009/10.
3. The proportion of the externally managed assets held by the fund managers as at 31st March 2011 compared to the target allocation are:

	Proportion held	Target allocation
LAZARD	38%	42%
RCM	34%	33%
RLAM	28%	25%

4. Investment transactions for the Fund, excluding cash instruments, amounted to: sales £222M (2009/10 £272M) and purchases £242M (2009/10 £316M). Transaction costs are included in the cost of purchases and sale proceeds. Transaction costs charged directly to the scheme include fees, commissions, stamp duty and other fees. Transaction costs incurred during the year amounted to £961k (2009/10 £766k). In addition to the transaction costs disclosed above, indirect costs are incurred through the bid-offer spread on investments within pooled investment vehicles. The amount of indirect costs is not separately provided to the scheme.
5. Securities which exceed 5% of an asset class or type of security are shown below. There are no securities which exceed 5% of net assets.

Rio Tinto Ordinary Shares Equities	6.3% of UK
BP Plc Ordinary Shares	6.3% of UK Equities
Vodafone Group Ordinary Shares	6.1% of UK Equities
HSBC Holdings Ordinary Shares	5.6% of UK Equities
Royal Dutch Shell 'B' Shares Equities	6.4% of Global
Royal London AM Bond Funds PLC Sterling Extra Yield	100% of Pooled

## Funds

RBS Global Treasury GBP FUND RBS VAR RT 100% of Cash Instruments

6. In addition to the sales and purchases of investments there was a further £6M (2009/10 £4M) net investment during the year in an overnight money market fund. The Custodian also held a further £1M (2009/10 £1M) in currency accounts at 31 March 2011.
7. Long term debtors relate to money due to be paid to the Pension fund, payable within 1 and 5 years in relation to Augmentation strain costs from Early retirements.
8. The audit cost for 2010/11 of £35,004 (2009/10 £38,500) has been included in the administration expenses.
9. Other income earned by the pension fund includes the costs from early retirements, class action claims, tax refunds and internal interest on cash balances held by the Council. There was no class action income earned in 2009/10. During 2010/11 there were 5 early retirements accounted for (50 in 2009/10).

	2010/2011	2009/2010
	£000	£000
Income in relation to Early retirement costs	228	1,875
Internal Interest	35	375
Income received on Class Actions	6	0
Tax refunds	40	0
<b>Total Other Income</b>	<b>309</b>	<b>2,250</b>

10. Prior to 2010/11 the Pension Fund combined investment income on Pooled investment vehicles with the Dividends from Equities. In accordance with the Code the council has separated these items in 2010/11 to ensure authorities disclose comparable information. The respective figure for Income on Pooled investment vehicles in 2009/10 was £353k (£227k 2010/11 as shown in the accounts)
11. The total contributions (employers and employees) from the administering authority and the admitted and scheduled bodies were £37M (2009/10 - £35.9M); of this, £7.3M (2009/10 - £7.4M) was from the admitted and scheduled bodies. This included £2.1M (2009/10 £2M) in contributions for the scheduled body Ealing Homes and a further £5.2M (2009/10 £5.4M) from other bodies.
12. London Borough of Ealing administered all benefits payable. The total value of pension benefits paid in 2010/11 was £25.6M (2009/10 £24.7M) of which £1.9M (2009/10 £1.8M) related to former employees of admitted and scheduled bodies.
13. Pension overpayment refunds on death for the year 2010/11 have been accounted for in Pension Benefits however this was not included in the comparable figure in 2009/10, where it was included in lump sum death benefits. This amounted to £6.6k in 2010/11 (£6k in

2009/10).

### **Additional Voluntary Contributions**

14. The Fund provides an Additional Voluntary Contribution (AVC) scheme for its contributors, the assets of which are invested separately from the Fund, in accordance with regulation 5(2)(c) of the Pension Scheme (Management and Investment of Funds) Regulations 1998. The scheme providers are Scottish Widows and Equitable Life, where the sums saved are used to secure additional benefits on a money purchase basis for those contributors electing to pay additional voluntary contributions. Funds are invested across a range of Funds. Payroll contributions received into the AVC facility during 2010/11 amounted to £71,962.19 (£48,378.10 in 2009/10 LBE employees only).

The latest available fund valuations are as follows:

	£000	£000
	2010	2009
Scottish Widows with Profits Fund (31 March 2011)	478	426
Equitable Life with Profits Fund	240	240
Equitable Life Unit Linked Fund	187	165
Equitable Deposit Account Fund	96	93
Total Value of Equitable Life Funds (28 October 2010)	523	498

### **IFRS 7 Nature and extent of risks arising from Financial Instruments**

15. The Pension Fund activities expose it to a variety of financial risks:

Credit risk - the possibility that other parties might fail to pay amounts due to the Fund

Liquidity risk - the possibility that the Fund might not have funds available to meet its commitments to make payments, in particular pension benefits

Market risk - the possibility that financial loss might arise for the Fund as a result of changes in such measures as interest rates and stock market movements

#### **16. Credit Risk**

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Funds customers.

This risk is minimised through the Statement of Investment Principles and the Funding Strategy Statement.

The Funds maximum exposure to credit risk in relation to its investments in banks or

money market institutions (£7M cash held) cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of recoverability applies to all of the Authority's deposits, but there was no evidence at the 31 March 2011 that this was likely to crystallise.

For the financial year 2010/11 the Pension Fund cash balances held by the Council, were pooled with the councils cash and invested to a restricted interim counterparty list (institutions to which the authority can lend) to ensure that any new investment exposure is to Local Authorities, UK banks rated at least AA- or who have the Bank of England support, or AAA Money Market Funds investing in a more diversified range of financial instruments.

From 1 April 2011, the Pension fund cash will be managed separately from the council's in a separate bank account. Under the current strategy, the Pension fund will only invest in AAA Money Market Funds investing in a more diversified range of financial instruments.

Payments are received from admitted and scheduled bodies in regard the contributions of their members of the scheme. Based on experience of default and uncollectability over the last five financial years, the risk of default in the future is considered very low. Bond Agreements are in place for Admitted Bodies to ensure liabilities would be met in the event a contractor were to be dissolved, wound-up, liquidated or ceased to exist.

The Bond portfolio is managed closely with reference to credit ratings and duration management. The managers are only allowed to invest in investment grade bonds. The Council's Bond manager also invests in unrated bonds on which they carry out their own due diligence and award proprietary ratings to. The bond manager, has a comprehensive set of risk controls against which all portfolios are measured and monitored. Portfolio risk is evaluated using UBS Delta allowing them to Value At Risk (VAR). Portfolios are monitored on a live basis on a fund management system, 'ThinkFolio', where applicable mandate guidelines are built in.

## **17. Liquidity Risk**

The Pension fund transactions are actioned through the Administering Authority Bank Account. The authority has a comprehensive cash flow management system that seeks to ensure that cash is available as needed. If unexpected movements happen, the authority has ready access to borrowings from the money markets and the Public Works Loans Board. There is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

Pension fund transaction will continue to be transacted through the Administering Authority Bank Account and the relevant balance will be transferred between the authority and the fund intermittently. The pension fund maintains cash balances in AAA Money Market Funds, which enables instant access to cash to meet expenditure liabilities as they fall due. The pension Fund is cash positive so there is a very low risk that the pension fund cash would be fully depleted. The Pension fund could draw money down from the Fund managers' investment portfolios if expenditure exceeded income.

The scheme is mainly invested in highly marketable securities.

## 18. Market Risk

### 18.1. Actuarial Risk

The funding of defined benefits is by its nature uncertain. Funding of the LBEPF is based on both financial and demographic assumptions. These assumptions are specified in the actuarial valuation report. When actual experience is not in line with the assumptions adopted a surplus or shortfall will emerge at the next actuarial assessment and will require a subsequent contribution adjustment to bring the funding back into line with the target.

The Administering Authority has been advised by the actuary that the greatest risk to the LBEPF's funding is the investment risk inherent in the predominantly equity-based strategy, so that actual asset out-performance of gilts between successive valuations could diverge significantly from the overall 1.4% per annum currently required on the basis of the 2010 valuation assumptions.

### 18.2. Price Risk

The Fund invests in equity shares; consequently it is exposed to losses arising from movements in the prices of shares. The Council is responsible for the investment return achieved on the Fund's assets. The investment objective is to maximise investment returns over the long term within specified risk tolerances. Investment returns are defined as the overall rates of return (capital growth and income). The Pension Fund Panel has decided that, given the financial circumstances of the Fund, it can afford to take on some risk in the pursuit of incremental return particularly given the strong liquidity status of the fund i.e. being cash flow positive.

The Council seeks to diversify risk through having more than one investment management firm with different strategies and investment philosophies to manage the assets of the Fund. Currently, there are three investment managers, with an additional investment manager to be appointed in 2011 to manage a commercial property mandate. The investment policy is to appoint expert investment managers with clear performance benchmarks and to place maximum accountability for out performance against those benchmarks on the investment manager. Ealing has adopted an active specialist approach to investment management.

The individual managers' current activity and transactions are reported quarterly to the Pension Fund Panel who question and seek explanations from the investment consultant and investment managers (when asked to attend Panel meetings) on their activities and performance. The investment performance of the managers is calculated independently by the WM Company. Performance is monitored against the benchmark and a peer group universe of other local authorities.

The £458.3M shares are all classified as 'available for sale', meaning that all movements in price will impact on realised and unrealised gains and losses in market value of investments in the Fund Account as well as impacting on investment income. A general shift of 5% in the general price of shares (positive or negative) would thus have resulted in a £23M gain or loss being recognised in the Fund Account in 2010/11.

The Fund invests in UK Fixed Interest Corporate Bonds, which also exposes the Fund to

losses arising from price movements and downgrading of bonds. Bonds in general are considered less risky than stocks, because Bonds carry the promise of their issuer to return the face value of the security to the holder at maturity. Most bonds also pay investors a fixed rate of interest income that is also backed by a promise from the issuer. Historically the bond market has been less vulnerable to price swings or volatility than the stock market, however the average returns from bond investments have also been historically lower, if more stable, than average stock market returns.

Where the bond manager is holding bonds that have been downgraded, and this bond is retained in the portfolio, the Investment manager must explain to the Pension Fund Panel the reasons for retention and update regularly. With downgraded bonds there is the risk that their value will sustain further significant falls, however the Investment manager may predict the reason for downgrade to be temporary based on their expert knowledge of the market.

### 18.3. Inflation Risk

The Fund is invested in a broad range of assets, which have a stake in the real economy and will generally be expected to perform relatively well in an inflationary environment. The decision to diversify into property will provide an additional inflation hedge for the fund as lease agreements tend to stipulate long term inflationary linked cash flows from rental income.

### 18.4. Foreign Exchange risk

Investments in non-sterling securities are subject to extra risk in the form of exchange rate risk. The Fund does not hedge against currency risk as the foreign exchange rates can lead to gains as well as losses. The fund diversifies its risk with foreign exchange by investing in securities in multiple currencies.

Within the Global equities mandate the manager has been set a target allocation Mandate for each asset class, which the manager is assessed against in the performance figures. The mandate reduces the risk of the global manager investing in assets of one currency.

The allocations in the mandate are -

UK Equities	9.1%
Europe ex UK Equities	31.8%
North American Equities	31.8%
Japanese Equities	10.9%
Asia Pacific ex Japan Equities	9.1%
Emerging Markets Equities	7.3%

## IAS 24 Related Party Transactions

19. The London Borough of Ealing is the administrator of the London Borough of Ealing Pension

Fund. The Council charged the Pension Fund £687k for expenses incurred in administering the fund in 2010/11. The Council paid the Pension Fund £35k interest in respect of 2010/11 cash balances held in the Council's bank account. The total cash balances held by the Council at 31 March 2011 on behalf of the Pension Fund were £7.3M (£4.5M at 31 March 2010).

Members of the Pension Fund panel are required by law to declare certain interests when they become a Councillor and a full register is kept by the Head of Democratic Services and published on the Council's website. Councillor Langan was a member of the board of Ealing Homes during 2010/11, which is a scheduled body of the Pension Fund.

Councillor Potts, Councillor Young and Councillor Manro are all members of the Pension Fund. There were no other relevant declarations of interest by members of the Pension Fund panel.

All Council employees acting as officers of the Pension Fund were members of the Pension Fund during 2010/11.

No senior officers responsible for the administration of the Fund have entered into any contract, other than their contract of employment with the Council, for the supply of goods or services to the Fund.

£477k was due in contributions from employers of admitted and scheduled bodies contributing to the fund at 31 March 2011

There are no known material transactions with related parties that are not already disclosed.

## **Actuarial Present Value of Promised Retirement Benefits for the Purposes of IAS 26**

LONDON BOROUGH OF EALING PENSION FUND

Accounts for the year ended 31 March 2011

Statement by Consulting Actuary

IAS 26 requires the present value of the Fund's promised retirement benefits to be disclosed, and for this purpose the actuarial assumptions and methodology used should be based on IAS 19 rather than the assumptions and methodology used for funding purposes.

In order to assess the value of the benefits on this basis, we have used the same actuarial assumptions as those used for funding purposes, other than the discount rate where we have used a rate of 5.6% p.a. both before and after retirement, rather than the rates as outlined above. We have also used valuation methodology in connection with ill-health and death benefits which is consistent with IAS 19. On this basis, the value of the Fund's promised retirement benefits as at 31 March 2010 is £916 million.

We have also carried out similar calculations as at the previous actuarial valuation date of 31 March 2007, using the same actuarial assumptions as those used for funding purposes at that date, other than the discount rate where we have used a rate of 5.4% p.a. both before and after retirement. On this basis, the value, for IAS 26 purposes, of the Fund's promised retirement benefits at that date was £822 million.

Paul Middleman

Fellow of the Institute and Faculty of Actuaries

Mercer Limited

May 2011

### **Explanation on Accounts**

The Council's Pension Fund net assets increased from £616.1m (the restated value) to £657.5m during the year: an increase of 6.7%. This, combined with a reduction in liabilities, led to a reduction of £90m in the Council element of the pension fund deficit (as calculated on the IAS19 basis).

The council's actuary undertook the triennial review as at March 2010 resulting in three noteworthy actions, following from the calculated assets to liabilities ratio of 70%

1. The recovery period was extended from 17 years to 20 years.
2. The employee contribution rates were held at the previous levels.
3. Employee contributions in their totality are now fixed at a cash level, to give the fund confidence in its revenue stream going forward. This will be monitored annually.

The Council's statement of accounts has been produced under the CIPFA/LASAAC Code of Practice on Local Authority Accounting and complies with International Financial Reporting Standards.

## STATEMENT OF RESPONSIBILITIES

The London Borough of Ealing is the Administering Authority of the London Borough of Ealing Pension Fund and is required to:

- Make arrangements for the proper administration of its financial affairs and to secure that one of its Officers has the responsibility for the administration of those affairs. In this Council, that Officer is the Executive Director of Corporate Resources;
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets;
- Approve the Statement of Accounts.

### **Responsibilities of the Director of Corporate Finance & Audit**

The Director of Corporate Finance & Audit is responsible for the preparation of the Pension Fund Statement of Accounts in accordance with proper practices as set out in CIPFA's Code of Practice on Local Authority Accounting in the United Kingdom ("the Code of Practice").

In preparing this Statement of Accounts, the Director of Corporate Finance & Audit has:

- Selected suitable accounting policies and then applied them consistently;
- Made judgements and estimates that were reasonable and prudent; and
- Complied with the Code of Practice, except where otherwise stated.

The Director of Corporate Finance & Audit has:

- Kept proper accounting records which were up to date; and
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

Responsible Financial Officer's Certificate:

I certify that the Accounts set out below have been prepared in accordance with proper practices and present fairly the transactions of the London Borough of Ealing Pension Fund for the year ended 31st March 2011 and financial position of the Fund at that date of its assets and liabilities, other than liabilities to pay pensions and benefits after the year end.

Simon George

Director of Corporate Finance & Audit

# **AUDIT OPINION**

## **INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF LONDON BOROUGH OF EALING PENSION FUND**

### **Opinion on the pension fund accounting statements**

I have audited the pension fund accounting statements for the year ended 31 March 2011 under the Audit Commission Act 1998. The pension fund accounting statements comprise the Fund Account, the Net Assets Statement and the related notes. These accounting statements have been prepared under the accounting policies set out in the Statement of Accounting Policies.

This report is made solely to the members of London Borough of Ealing in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 48 of the Statement of Responsibilities of Auditors and of Audited Bodies published by the Audit Commission in March 2010.

### **Respective responsibilities of the Director of Corporate Finance and Audit and auditor**

As explained more fully in the Statement of Responsibilities, the Director of Corporate Finance and Audit is responsible for the preparation of the pension fund's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom. My responsibility is to audit the accounting statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require me to comply with the Auditing Practices Board's Ethical Standards for Auditors.

### **Scope of the audit of the financial statements**

An audit involves obtaining evidence about the amounts and disclosures in the accounting statements sufficient to give reasonable assurance that the accounting statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the fund's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the fund; and the overall presentation of the accounting statements. I read all the information in the annual report to identify material inconsistencies with the audited accounting statements. If I become aware of any apparent material misstatements or inconsistencies I consider the implications for my report.

### **Opinion on accounting statements**

In my opinion the pension fund's accounting statements:

- give a true and fair view of the financial transactions of the pension fund during the year ended 31 March 2011 and the amount and disposition of the fund's assets and liabilities as at 31 March 2011, other than liabilities to pay pensions and other benefits after the end of the scheme year; and
- have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom.

## **Opinion on other matters**

In my opinion, the information given in the annual report for the financial year for which the accounting statements are prepared is consistent with the accounting statements.

## **Matters on which I report by exception**

I have nothing to report in respect of the governance statement on which I report to you if, in my opinion the governance statement does not reflect compliance with the Local Government Pension Scheme (Administration) Regulations 2008 and related guidance.

Andrea White  
District Auditor

Millbank Tower  
Millbank Bank  
London SW1P 4HQ

29 September 2011

# FUNDING STRATEGY STATEMENT (FSS)

This Funding Strategy Statement (FSS) has been prepared by Ealing Council (the Administering Authority) to set out the funding strategy for the London Borough of Ealing Pension Fund (the LBEPF), in accordance with Regulation 35 of the Local Government Pension Scheme (Administration) Regulations 2008 (as amended) and the guidance papers issued in March 2004 and November 2004 by the Chartered Institute of Public Finance and Accountancy (CIPFA) Pensions Panel.

## Introduction

The Local Government Pension Scheme (Administration) Regulations 2008 (as amended) (“the Regulations”) provide the statutory framework from which the Administering Authority is required to prepare a Funding Strategy Statement. The key requirements for preparing the FSS can be summarised as follows:

- After consultation with all relevant interested parties involved with the fund the administering authority will prepare and publish their funding strategy;
- In preparing the FSS, the administering authority must have regard to :-
  - the guidance issued by CIPFA for this purpose; and
  - the Statement of Investment Principles (SIP) for the LBEPF published under Regulation 12 of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 (as amended);
- The FSS must be revised and published whenever there is a material change in either the policy on the matters set out in the FSS or the Statement of Investment Principles.

Benefits payable under the LBEPF are guaranteed by statute and thereby the pensions promise is secure. The FSS addresses the issue of managing the need to fund those benefits over the long term, whilst at the same time, facilitating scrutiny and accountability through improved transparency and disclosure.

The LBEPF is a defined benefit final salary scheme under which the benefits are specified in the governing legislation (the Local Government Pension Scheme (Benefits, Membership and Contributions) Regulations 2007 (as amended)). Changes to the benefits under the Scheme took place from April 2008. The required levels of employee contributions are also specified in the Regulations.

Employer contributions are determined in accordance with the Regulations (principally Regulation 36) which require that an actuarial valuation is completed every three years by the actuary, including a rates and adjustments certificate. Contributions to the LBEPF should be set so as to “secure its solvency”, whilst the actuary must also have regard to the desirability of maintaining as nearly constant a rate of contribution as possible. The actuary must have regard to the FSS in carrying out the valuation.

### **Purpose of the FSS in policy terms**

Funding is the making of advance provision to meet the cost of accruing benefit promises. Decisions taken regarding the approach to funding will therefore determine the rate or pace at which this advance provision is made. Although the Regulations specify the fundamental principles on which funding contributions should be assessed, implementation of the funding strategy is the responsibility of the Administering Authority, acting on the professional advice provided by the actuary.

#### **The purpose of this Funding Strategy Statement is:**

- **to establish a clear and transparent fund-specific strategy which will identify how employers' pension liabilities are best met going forward;**
- **to support the regulatory requirement to maintain as nearly constant employer contribution rates as possible; and**
- **to take a prudent longer-term view of funding those liabilities.**

The intention is for this strategy to be both cohesive and comprehensive for the LBEPPF as a whole, recognising that there will be conflicting objectives which need to be balanced and reconciled. Whilst the position of individual employers must be reflected in the statement, it must remain a single strategy for the Administering Authority to implement and maintain.

### **Aims and purpose of the LBEPPF**

#### **The aims of the fund are to:**

- enable employer contribution rates to be kept as nearly constant as possible and at reasonable cost to the taxpayers, scheduled, resolution and admitted bodies
- manage employers' liabilities effectively
- ensure that sufficient resources are available to meet all liabilities as they fall due, and
- maximise the returns from investments within reasonable risk parameters.

#### **The purpose of the fund is to:**

- receive monies in respect of contributions, transfer values and investment income, and
- pay out monies in respect of scheme benefits, transfer values, costs, charges and expenses,

as defined in the Local Government Pension Scheme Regulations 1997 (as amended) and in the Local Government Pension Scheme (Management and Investment of Funds) Regulations 1998 (as amended).

## **Responsibilities of the key parties**

### **The Administering Authority should:**

- collect employer and employee contributions
- invest surplus monies in accordance with the Regulations
- ensure that cash is available to meet liabilities as and when they fall due
- manage the valuation process in consultation with the LBEPF's actuary
- prepare and maintain an FSS and a SIP, both after due consultation with interested parties, and
- monitor all aspects of the LBEPF's performance and funding and amend the FSS/SIP as and when appropriate.

### **The Individual Employer should:**

- deduct contributions from employees' pay correctly
- pay all contributions, including their own as determined by the actuary, promptly by the due date
- exercise discretions within the regulatory framework
- make additional contributions in accordance with agreed arrangements in respect of, for example, augmentation of scheme benefits, early retirement strain, and
- notify the Administering Authority promptly of all changes to membership or, as may be proposed, which affect future funding.

### **The Fund actuary should:**

- prepare valuations including the setting of employers' contribution rates after agreeing assumptions with the Administering Authority and having regard to the FSS
- prepare advice and calculations in connection with bulk transfers and individual benefit-related matters, and
- advise on funding strategy, the preparation of the FSS, and the inter-relationship between the FSS and the SIP.

## **The funding objective**

To meet the requirements of the Regulations the Administering Authority's long term funding objective is for the LBEPF to achieve and then maintain sufficient assets to cover 100% of projected accrued liabilities (the "funding target") assessed on an ongoing basis including allowance for projected final pay.

## **Determination of the funding target and recovery period**

The principal method and assumptions to be used in the calculation of the funding target are set out in the Appendix.

Underlying these assumptions are the following two tenets:

- that the Scheme is expected to continue for the foreseeable future; and

- favourable investment performance can play a valuable role in achieving adequate funding over the longer term.

As part of each valuation separate employer contribution rates are assessed by the actuary for each participating employer or group of employers. These rates are assessed taking into account the experience and circumstances of each employer (or employer grouping), following a principle of no cross-subsidy between the various employers in the Scheme. In attributing the overall investment performance obtained on the assets of the Scheme to each employer a pro-rata principle is adopted. This approach is effectively one of applying a notional individual employer investment strategy identical to that adopted for the Scheme as a whole.

The Administering Authority, following consultation with the participating employers, has adopted the following objectives for setting the individual employer contribution rates arising from the 2010 actuarial valuation:

- A grouped approach will be adopted for certain employers in the LBEPF, namely the LEA schools and certain other employers within the Fund have been grouped with Ealing Council.
- A maximum deficit recovery period of [20] years will apply for scheme employers and [20] years for admitted bodies. Shorter periods will also apply for employers who have a limited participation in the Fund or are closed to new members. Employers will have the freedom to adopt a recovery plan on the basis of a shorter period if they so wish. A shorter period may be applied in respect of particular employers where the Administering Authority considers this to be warranted (see Deficit Recovery Plan below).
- Where increases in employer contribution rates are required from 1 April 2011, following completion of the 2010 actuarial valuation, the increase from the rates of contribution payable in the year 2010/11 may be implemented in steps, over a maximum period of 3 years.
- On the cessation of an employer's participation in the Scheme, the actuary will be asked to make a termination assessment. Any deficit in the Scheme in respect of the employer will be due to the Scheme as a termination contribution, unless it is agreed by the Administering Authority and the other parties involved that the assets and liabilities relating to the employer will transfer within the Scheme to another participating employer.

### **Deficit Recovery Plan**

If the assets of the scheme relating to an employer are less than the funding target at the effective date of any actuarial valuation, a recovery plan will be put in place, which requires additional contributions from the employer to meet the shortfall.

In determining the actual recovery period to apply for any particular employer or employer grouping and in determining the overall objectives of the FSS, the Administering Authority may take into account some or all of the following factors:

- the responses made to the consultation with employers on the FSS principles
- the size of the funding shortfall;
- the business plans of the employer;
- the assessment of the financial covenant of the Employer;
- any contingent security available to the LBEPF or offered by the Employer such as guarantor or bond arrangements, charge over assets, etc.
- the need to balance a desire to attain the target as soon as possible against the short-term cash requirements which a shorter period would impose;

- the Administering Authority's views on the strength of the participating employers' covenants, and security of future income streams, in achieving the objective.

In certain instances, and in particular for LBEPF employers which are considered by the Administering Authority to provide a high level of financial covenant, an allowance may be made as part of the Recovery plan for investment performance at a higher level than that assumed for assessment of the funding target. This higher level of return assumed will, in particular reflect the actual investment strategy of the LBEPF, on the basis that this is to be maintained over the entire recovery period. The assumptions to be used in these Recovery Plan calculations are set out in the Appendix.

### **Employer Contributions**

In current circumstances, as a general rule, the Fund does not believe it appropriate for contribution reductions to apply where substantial deficits apply. As a result, in addition to the maximum deficit recovery period of [20] years, the Fund will operate a default deficit recovery period. This will be set at the remainder of an employer's 2007 recovery period, both for scheduled and resolution bodies and also for non Transferee admission bodies at the 2010 valuation e.g. 14 years for a 2007 recovery period of 17 years. All employers in deficit will be required to adopt a deficit recovery period in line with the default period (or shorter) before any reduction in overall contributions would be allowed.

With effect from April 2011, employer contributions will be expressed and certified as two separate elements:

- a percentage of payroll in respect of future accrual of benefits
- a schedule of £s amounts over 2011/14, building in an allowance for indexing annually in line with the valuation funding assumption for pay growth.
- [Employers may be allowed to phase in the indexed lump sums at the discretion of the Administering Authority.]

The above rate will be subject to review from April 2014 based on the results of the 2013 actuarial valuation.

Where an employer is in a surplus position at the valuation date, the fixed amount deduction from the future service rate will be subject to a threshold of £1,000, below which no deduction will be made.

### **The normal cost of the scheme (future service contribution rate)**

In addition to any contributions required to rectify a shortfall of assets below the funding target contributions will be required to meet the cost of future accrual of benefits for members after the valuation date (the "normal cost"). The method and assumptions for assessing these contributions are also set out in the Appendix.

### **Link to investment policy set out in the Statement of Investment Principles**

The results of the 2010 valuation show the liabilities to be 70.00% covered by the current assets, with the funding deficit of 30.0% being covered by future deficit contributions due from employers.

In assessing the value of the LBEPF's liabilities above, allowance has been made for asset out-performance as described in Section 5, taking into account the investment strategy adopted by the LBEPF, as set out in the SIP.

It is not possible to construct a portfolio of investments which produces a stream of income exactly matching the expected liability outgo. However, it is possible to construct a portfolio which closely matches the liabilities and represents the least risk investment position. Such a portfolio would consist of a mixture of long-term index-linked and fixed interest gilts.

Investment of the LBEPF's assets in line with the least risk portfolio would minimise fluctuations in the LBEPF's ongoing funding level between successive actuarial valuations.

If, at the valuation date, the LBEPF had been invested in this portfolio, then in carrying out the valuation it would not be appropriate to make any allowance for out-performance of the LBEPF investments. On this basis of assessment, the assessed value of the LBEPF's liabilities at the 2010 valuation would have been significantly higher, by approximately 31% and the declared funding level would be correspondingly reduced to approximately 54%.

Departure from a least risk investment strategy, in particular to include equity investments, gives the prospect that out-performance by the assets will, over time, reduce the contribution requirements. The funding target might in practice therefore be achieved by a range of combinations of funding plan, investment strategy and investment performance.

The overall investment strategy of the Fund is to broadly target 65-68% in equities, 25% in bonds, with an additional 7-10% in Property agreed by the Pensions Committee for future implementation.

The Council seeks to diversify risk through having more than one investment management firm manage the assets of the Fund. Currently, there are three investment managers, with an additional investment manager being appointed during 2011 to manage the property investment. The investment policy is to appoint expert investment managers with clear performance benchmarks and to place maximum accountability for performance against those benchmarks on the investment manager. Ealing has adopted an active specialist approach to investment management. The managers are paid on the basis of a standard fee i.e. not performance related. The intended mandates for each manager are as follows:

<b>Name of Investment Manager</b>	<b>Mandate Type</b>	<b>Target Allocation of Fund</b>	<b>Benchmark Index</b>	<b>Tracking Error band</b>	<b>Target Gross outperformance, %pa (rolling 3 years)</b>
Lazard Asset Management	UK Equities	<b>37%</b>	FTSE ALL SHARE (TR)	2% to 5.5%	2%pa
RCM	Global Equities (inc UK)	<b>28%</b>	See below	3.5% to 6%	2%pa
Royal London Asset Management	UK Corporate Bonds	<b>25%</b>	ML Sterling Non-Gilts (TR)	Up to 3%	1%pa
Property Investment	UK Commercial Property	<b>10%</b>	IPD All Balanced Funds	N/A	0.5%pa
<b>Total</b>		<b>100%</b>			

The benchmark index allocation within the global equities mandate is as follows:

<b>Asset Class</b>	<b>Target Allocation of Mandate</b>	<b>Benchmark Index</b>
UK Equities	9.1%	FTSE All Share (TR)
Europe ex UK Equities	31.8%	FTSE AW Developed Europe ex-UK (TR)
North American Equities	31.8%	FTSE AW North America (TR)
Japanese Equities	10.9%	FTSE AW Japan (TR)
Asia Pacific ex Japan Equities	9.1%	FTSE AW Developed Asia Pacific ex Japan (TR)
Emerging Markets Equities	7.3%	FTSE AW All Emerging (TR)
<b>Total</b>	<b>100%</b>	

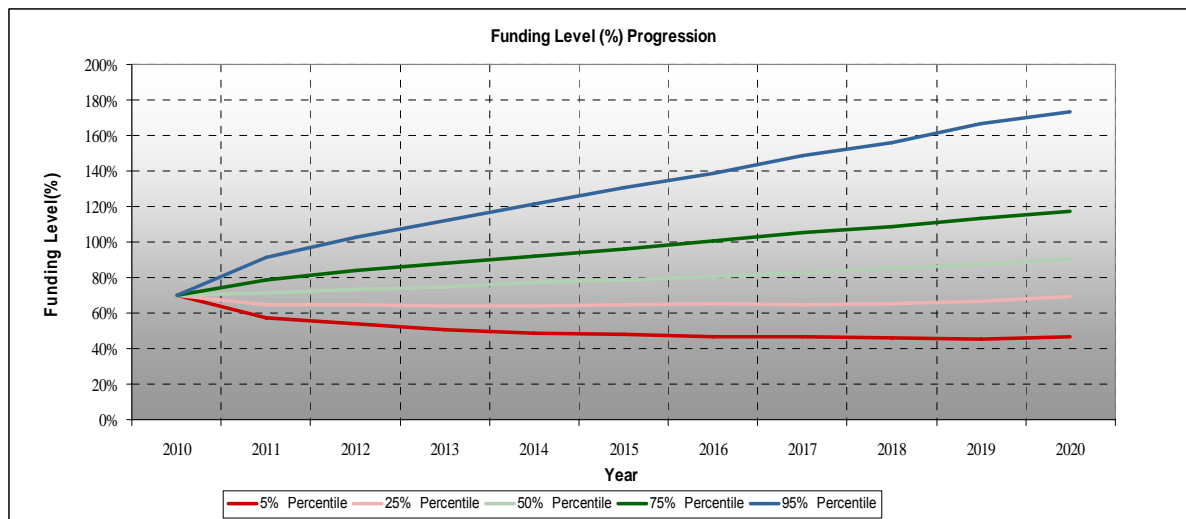
The funding strategy adopted for the 2010 valuation is based on an assumed asset out-performance of 2% in respect of liabilities pre-retirement, and 1% in respect of post-retirement liabilities. Based on the liability profile of the LBEPF at the valuation, this equates to an overall long-term asset out-performance allowance to keep pace with the liabilities of 1.4% p.a. The Administering Authority believes that this is a reasonable and prudent allowance for asset out-performance, based on the investment strategy adopted as set out in the SIP. The investment strategy will be reviewed by the Pensions Panel, working with the Fund's investment consultants, in early 2011.

#### **Identification of risks and counter-measures**

The funding of defined benefits is by its nature uncertain. Funding of the LBEPF is based on both financial and demographic assumptions. These assumptions are specified in the actuarial valuation report. When actual experience is not in line with the assumptions adopted a surplus or shortfall will emerge at the next actuarial assessment and will require a subsequent contribution adjustment to bring the funding back into line with the target.

The Administering Authority has been advised by the actuary that the greatest risk to the LBEPF's funding is the investment risk inherent in the predominantly equity-based strategy, so that actual asset out-performance between successive valuations could diverge significantly from the overall 1.4% per annum currently required on the basis of the 2010 valuation assumptions.

The chart below shows a "funnel of doubt" funding level graph, which illustrates the probability of exceeding a certain funding level over a 10 year period from the valuation date. For example, the top line shows the 95th percentile level (i.e. there is a 5% chance of the projected funding level at each point in time being better than the funding level shown and a 95% chance of the funding level being lower). The graph adopts the 2010 actuarial valuation results as a starting point, and allows for the expected contributions into the LBEPF assuming a 20 year recovery period. An overall out-performance of 3% p.a. over and above gilts yields during the recovery period has been assumed in line with best estimate market expectations, together with a continuation of the current investment strategy as outlined above.



The CIPFA guide identifies the following key risks:

### Financial

- Investment markets fail to perform in line with expectations
- Market yields move at variance with assumptions
- Investment Fund Managers fail to achieve performance targets over the longer term
- Asset re-allocations in volatile markets may lock in past losses
- Pay and price inflation significantly more or less than anticipated
- Effect of possible increase in employer's contribution rate on service delivery and admitted/scheduled bodies

### Demographic

- Longevity horizon continues to expand
- Deteriorating pattern of early retirement

### Regulatory

- Changes to Regulations, e.g. more favourable benefits package, potential new entrants to scheme, e.g. part-time employees
- Changes to national pension requirements and/or HMRC rules

### Governance

- Administering Authority unaware of structural changes in employer's membership (e.g. large fall in employee numbers, large number of retirements)
- Administering Authority not advised of an employer closing to new entrants
- An employer ceasing to exist with insufficient funding or adequacy of a bond.

In relation to the overall governance of the Fund, the following structure is in place to facilitate decision making:

- A Fund Panel is in place to take decisions on the running of the LBEPF. This is made up of elected members, trade union representatives (non voting) and an admitted body representative (non voting).
- The Fund Panel meet on a quarterly basis as a minimum.
- Bespoke training is provided to the Panel regularly via the investment managers and other professional advisers.
- The Panel membership is agreed on an annual basis.
- All decisions are documented in written reports which are authorised by the Panel Chair.

*[This section is likely to be reviewed in light of the new LGPS Governance requirements]*

## **Monitoring and Review**

The Administering Authority has taken advice from the actuary in preparing this Statement, and has also consulted with participating employers.

A full review of this Statement will occur no less frequently than every three years, to coincide with completion of a full actuarial valuation. Any review will take account of then current economic conditions and will also reflect any legislative changes.

The Administering Authority will monitor the progress of the funding strategy between full actuarial valuations. If considered appropriate, the funding strategy will be reviewed (other than as part of the triennial valuation process), for example:

- if there has been a significant change in market conditions, and/or deviation in the progress of the funding strategy
- if there have been significant changes to the LBEPF membership, or LGPS benefits
- if there have been changes to the circumstances of any of the employing authorities to such an extent that they impact on or warrant a change in the funding strategy
- if there have been any significant special contributions paid into the LBEPF

# **APPENDIX TO FSS**

## **Actuarial Valuation as at 31 March 2010**

### **Method and assumptions used in calculating the funding target**

#### **Method**

The actuarial method to be used in the calculation of the funding target is the Projected Unit method, under which the salary increases assumed for each member are projected until that member is assumed to leave active service by death, retirement or withdrawal from service. This method implicitly allows for new entrants to the scheme on the basis that the overall age profile of the active membership will remain stable. As a result, for those employers which are closed to new entrants, an alternative method is adopted (the Attained Age method), which makes advance allowance for the anticipated future aging and decline of the current closed membership group.

#### **Financial assumptions**

##### ***Investment return (discount rate)***

A yield based on market returns on UK Government gilt stocks and other instruments which reflects a market consistent discount rate for the profile and duration of the Scheme's accrued liabilities, plus an Asset Out-performance Assumption ("AOA") of 2% p.a. for the period pre-retirement and 1% p.a. post-retirement.

The asset out-performance assumptions represent the allowance made, in calculating the funding target, for the long term additional investment performance on the assets of the Fund relative to the yields available on long dated gilt stocks as at the valuation date. The allowance for this out-performance is based on the liability profile of the Scheme, with a higher assumption in respect of the "pre-retirement" (i.e. active and deferred pensioner) liabilities than for the "post-retirement" (i.e. pensioner) liabilities. This approach thereby allows for a gradual shift in the overall equity/bond weighting of the Fund as the liability profile of the membership matures over time.

##### ***Individual Employers***

Having determined the AOAs as above for the Fund overall, it is important to consider how the financial assumptions in particular impact on individual participating employers. As employers in the Fund will have different mixes of active, deferred and pensioner members, adopting a different pre/post retirement investment return approach is equivalent to hypothecating a different equity/bond mix investment strategy for each employer. Such an approach would be inconsistent with the Fund practice, as set out in the FSS, of allocating investment performance pro rata across all employers based on a "mirror image" investment strategy to the whole Fund. In completing the calculations for individual employers therefore, a single, composite, pre and post retirement asset out-performance assumption of 1.4% p.a. has been calculated which, for the Fund as a whole, gives the same value of the funding target as the separate pre and post retirement AOAs.

##### ***Price Inflation (Consumer Prices Index)***

The rate of price inflation applies primarily to pensions in payment and the assumption incorporates an adjustment to allow for supply/demand distortions in the bond market which is

used to derive the market implied rate as at the valuation date. The rate of price inflation is important as retirement pensions are increased each April by the Consumer Price Index applying in the previous September. This is a departure from the historic approach based on the Retail Price Index and was announced by the Chancellor in his Emergency Budget in June 2010 and will apply from April 2011. The assumption for the 2010 valuation for price inflation makes due allowance for this revised basis of indexation as advised by the Actuary and as shown in the summary on page 15

### ***Salary increases***

The assumption for real salary increases (salary increases in excess of price inflation) will be determined by an allowance of 1.75% p.a. over the inflation assumption as described above. This includes allowance for promotional increases.

### ***Pension increases***

Increases to pensions are assumed to be in line with the inflation (CPI) assumption described above. This is modified appropriately to reflect any benefits which are not fully indexed in line with the CPI (e.g. Guaranteed Minimum Pensions in respect of service prior to April 1997).

### ***Demographic assumptions***

#### ***Mortality, Ill-Health and Proportions Married***

The 2010 valuation takes into account modified longevity, ill-health and proportions married assumptions compared to that adopted at the previous valuation following an analysis of Fund experience carried out by the Fund Actuary. It also assumes that the accelerated trend in longevity seen in recent years will continue in the longer term and as such, builds in a minimum level of longevity "improvement" year on year in the future.

For retirements in good health the mortality tables used are those in line with SAPS P tables (weighted to be specific to the LBEPF membership). For future improvements in life expectancy, an allowance has been made in line with the CMI model released in 2009, with minimum long-term improvements of 1% per annum.

#### ***Commutation***

It has been assumed that, on average, 50% of retiring members will take the maximum tax-free cash available at retirement and 50% will take the standard 3/80ths cash sum. The option which members have to commute part of their pension at retirement in return for a lump sum is a rate of £12 cash for each £1p.a. of pension given up.

#### ***Early Retirement***

Some members are entitled to receive their benefits (or a part of their benefits), accrued prior to 1 April 2008, unreduced from an age prior to the Fund's normal pension age under the "Rule of 85" provisions of the Regulations. This age will be at some point between ages 60 and 65, depending on the length of a member's pensionable service. The calculations in respect of past service prior to 1 April 2008 allow for a proportion of the active membership to retire in normal health prior to age 65.

For service post 31 March 2008, and for future service the situation is different since the "Rule of 85" was removed for service from 1 April 2008 (October 2006 for new entrants to the Scheme).

For these service tranches, we have assumed the earliest age at which unreduced benefits become an entitlement is 65 except for those members who have protected status under the transitional provisions.

No allowance has been made for non ill-health early retirements prior to age 60. Additional capital contributions will be paid by employers in respect of the cost of these retirements normally over a period of 3 years.

## **Method and assumptions used in calculating the cost of future accrual**

The cost of future accrual (normal cost) will be calculated using the same actuarial method and assumptions as used to calculate the funding target except that the financial assumptions adopted will be as described below.

The financial assumptions for assessing the future service contribution rate should take account of the following points:

- contributions will be invested in market conditions applying at future dates, which are unknown at the effective date of the valuation, and which are not directly linked to market conditions at the valuation date; and
- the future service liabilities for which these contributions will be paid have a longer average duration than the past service liabilities.

The financial assumptions in relation to future service (i.e. the normal cost) are not specifically linked to investment conditions as at the valuation date itself, and are based on an overall assumed real return (i.e. return in excess of price inflation) of 3.75% per annum, with a long term average assumption for price inflation of 3%% per annum. These two assumptions give rise to an overall discount rate of 6.75% p.a.

Adopting this approach the future service rate is not subject to variation solely due to different market conditions applying at each successive valuation, which reflects the requirement in the Regulations for stability in the "Common Rate" of contributions (the assumed real rate of return for the 2010 valuation being consistent with that for the 2007 valuation). In market conditions at the effective date of the 2010 valuation this approach gives rise to a somewhat more optimistic stance (i.e. allows for a higher AOA) in relation to the cost of accrual of future benefits compared to the market related basis used for the assessment of the funding target.

At each valuation the cost of the benefits accrued since the previous valuation will become a past service liability. At that time any mismatch against gilt yields and the asset out-performance assumptions used for the funding target is fully taken into account in assessing the funding position.

**Summary of key whole Fund assumptions used for calculating funding target and cost of future accrual (the “normal cost”) for the 2010 actuarial valuation**

Long-term gilt yields		
Fixed interest	4.5% p.a.	
Index linked	0.7% p.a.	
Market Implied RPI price inflation	3.8% p.a.	
Inflation Adjustment	(0.8%) p.a.	
Implied CPI price inflation	3.0% p.a.	
Past service Funding Target financial assumptions		
Investment return pre-retirement	6.5% p.a.	
Investment return post-retirement	5.5% p.a.	
Salary increases	4.75% p.a.	
Pension increases	3.0% p.a.	
Future service accrual financial assumptions		
Investment return	6.75% p.a.	
CPI price inflation	3.0% p.a.	
Salary increases	4.75% p.a.	
Pension increases	3.0% p.a.	
Demographic assumptions - Mortality		
	Table	Adjustment
Male normal health pensioners	S1PMA CMI_2009_M [1%]	104%
Female normal health pensioners	S1PFA CMI_2009_M [1%]	96%
Male ill-health pensioners	As for male normal health pensioners + 3 years	
Female ill-health pensioners	As for female normal health pensioners + 3 years	
Male dependants	S1PMA CMI_2009_M [1%]	133%
Female dependants	S1DFA CMI_2009_M [1%]	108%
Male future dependants	S1PMA CMI_2009_M [1%]	111%
Female future dependants	S1DFA CMI_2009_M [1%]	102%
Demographic assumptions - Other		
Proportions Married	Based on analysis of LGPS experience	
Ill-Health Retirement	Based on analysis of LGPS experience	
Other demographics	As for 2007 Valuation	

## **Assumptions used in calculating contributions payable under the recovery plan**

The contributions payable under the recovery plan are calculated using the same assumptions as those used to calculate the funding target, with the exception that, for certain employers, the required contributions are adjusted to allow for the following variation in assumptions during the period of the recovery plan:

### **Investment return on existing assets and future contributions**

A maximum overall return effective as at the valuation date of 7.5% p.a. reflecting the underlying investment strategy of the scheme and, in particular, including the assets of the scheme that underlie the pensioner as well as the non-pensioner liabilities.

The investment return assumed for the contributions under the recovery plan is taken to apply throughout the recovery period. As a result, any change in investment strategy which would act to reduce the expected future investment returns could invalidate these assumptions and therefore the funding strategy.

The above variation to assumptions in relation to the recovery plan can only be applied for those employers which the Administering Authority deems to be of sufficiently high financial covenant to support the anticipation of investment returns, based on the current investment strategy, over the entire duration of the recovery period. No such variation in the assumptions will apply in any case to any employer which does not have a funding deficit at the valuation (and therefore for which no recovery plan is applicable). Where a funding deficit exists the additional return over and above that built into the funding target assumptions will be limited so that the funding target contribution rate emerging from the 2010 valuation will be no less than either the current level of contributions payable by the employer or the Future Service Rate (if higher).

# STATEMENT OF INVESTMENT PRINCIPLES

## Introduction

The Local Government Pension Scheme (LGPS) (Management and Investment of Funds) (Amendment) Regulations 2009 requires administering authorities to prepare, maintain and publish a written Statement recording the investment policy of the pension fund. The purpose of this document is to satisfy that requirement.

Ealing Council has delegated the investment management of the scheme to the Pension Fund Panel who, acting as trustees, decide on the investment policy most suitable to meet the liabilities of the scheme. The ultimate responsibility for the investment strategy lies with them.

The Pension Fund Panel has obtained and considered written advice from the Director of Corporate Finance, its investment consultants and actuary, and has consulted the Local Agenda 21 group, all contributing authorities and Trade Union representatives.

This document outlines the broad investment principles governing the investment policy of the pension fund and covers investment responsibilities; scheme liabilities; eligible assets; social, environmental and ethical considerations; corporate governance and compliance.

The principles outlined in this document were approved by the Pension Fund Panel on 23<sup>rd</sup> May 2000 and reviewed on 7<sup>th</sup> May 2003 and 25<sup>th</sup> May 2006. The policies in this statement will be reviewed annually or as a result of any material policy change.

## Investment Responsibilities

The Pension Fund Panel comprises five Councillors and two non-voting Trade Union representatives, and is advised by the Executive Director of Finance and Business Support and Director of Corporate Finance and an Investment Consultant. The Panel is responsible for setting investment policy, appointing persons to implement that policy and carrying out regular reviews and monitoring of investment performance. The Panel meets quarterly.

The Fund currently has three investment managers who have responsibility for the day-to-day management of the assets and the selection of individual investments subject to the investment guidelines and restrictions agreed with the Pension Fund Panel. The custodians have responsibility for the recording and safekeeping of the assets, the settlement of transactions as directed by the relevant investment manager and some administrative matters. The investment consultant provides advice to the Pension Fund Panel on strategic investment issues such as the long-term investment strategy (in conjunction with the Fund Actuary) and the appointment of the investment managers for the Fund. The Actuary provides advice on the financial position of the Fund and the nature and extent of its liabilities.

## Liabilities

The Pension Fund is a defined benefit scheme, which provides main benefits related to final salary for members. Each member's main benefits are specified in terms of a formula based on salary and service and are unaffected by the investment return achieved on the assets. There are some discretionary benefits, which can be agreed by the Council but these additional benefits will be considered in the light of the overall level of funding in the scheme. Full scheme benefit details are set out in the LGPS regulations.

Ealing Council and the other contributing authorities are responsible for meeting the balance of costs necessary to finance the benefits payable from the Scheme. This impacts on the Council's revenue budget (and therefore the Council Tax payer). Employers' contribution rates are determined every three years based on the advice of the Scheme's actuary and are subject to inter-valuation monitoring. The last actuarial review was on 31 March 2004 and the next review, based on the position of the Fund as at 31 March 2007, will be reported in autumn 2007.

The Council is responsible for the investment return achieved on the Fund's assets. The investment objective is to maximise investment returns over the long term within specified risk tolerances. Investment returns are defined as the overall rates of return (capital growth and income). The Pension Fund Panel has decided that, given the financial circumstances of the Fund, it can afford to take on some risk in the pursuit of incremental return. However, the Panel has decided that the risk level should be such that the possibility of the funding level falling by 25% from the current level, over the next five years, is small.

The Council seeks to diversify risk through having three investment managers. The investment policy is to appoint expert investment managers with clear performance benchmarks and to place maximum accountability for performance against those benchmarks on the investment manager. Ealing has adopted an active specialist approach to investment management. The managers are paid on the basis of a standard fee i.e. not performance related. The mandates for each manager are as follows:

<b>Name of Investment Manager</b>	<b>Mandate Type</b>	<b>Target Allocation of Fund</b>	<b>Benchmark Index</b>	<b>Tracking Error band</b>	<b>Target Gross outperformance %pa (rolling 3 years)</b>
Lazard Asset Management	UK Equities	37%	FTSE All Share (TR)	2% to 5.5%	2.0%pa
RCM	Global Equities (inc UK)	28%	See below	3.5% to 6%	2.0%pa
Royal London Asset Management	UK Corporate Bonds	25%	ML Sterling Non-Gilts (TR)	Up to 3%	1.0%pa
Property Investment	UK Commercial Property	10%	IPD All Balanced Fund	N/A	0.5%pa
<b>Total</b>		<b>100%</b>			

The benchmark index allocation within the global equities mandate is as follows:

<b>Asset Class</b>	<b>Target Allocation of Mandate</b>	<b>Benchmark Index</b>
UK Equities	9.1%	FTSE All Share (TR)
Europe ex UK Equities	31.8%	FTSE AW Developed Europe ex-UK (TR)
North American Equities	31.8%	FTSE AW North America (TR)
Japanese Equities	10.9%	FTSE AW Japan (TR)
Asia Pacific ex Japan Equities	9.1%	FTSE AW Developed Asia Pacific ex Japan (TR)
Emerging Markets Equities	7.3%	FTSE AW All Emerging (TR)
<b>Total</b>	<b>100%</b>	<b>100%</b>

The Panel review the suitability of the investment strategy on a regular basis, typically around the triennial Actuarial Valuation. The Panel will be formally reviewing the strategy, with the assistance of the Fund's investment consultants, in early 2011.

The individual managers' current activity and transactions are reported quarterly to the Pension Fund Panel who question and seek explanations from the investment consultant and investment managers (when asked to attend Panel meetings) on their activities and performance. The investment performance of the managers is calculated independently by the WM Company.

### **Eligible Assets**

Investment managers are required to determine a suitable asset mix (real assets, fixed interest and cash) for investment on behalf of the Pension Fund Panel having regard to the performance benchmark and target and any investment restrictions determined by the Pension Fund Panel. All investments are subject to the LGPS (Management and Investment of Funds Regulations 2009).

### **Acceptable Asset Classes are:**

- UK Equities
- UK Fixed Interest
- UK Index Linked Gilts
- Overseas equities, major classes being:
  - North America
  - Japan
  - Europe
  - Far East/Pacific Rim
  - Other Emerging Markets
- Global Bonds
- Overseas Index Linked Stock
- Managed and Unitised Funds
- Real Estate

### **There are some Investment Restrictions:**

- Stock lending is not permitted without the prior consent of the Director of Corporate Finance.
- Underwriting requires specific written approval.
- Physical assets (such as gold or any other commodity) are not permitted without specific written approval.
- Borrowing money on behalf of the Fund is not permitted except where necessary for transaction settlements.

### **Social, Environmental and Ethical Considerations**

The Fund Managers invest on an index aware basis and as such the Council does not screen off/in either positively or negatively companies in which the Pension Fund invests. However the Council believes in the benefit of dialogue and engagement with companies within which they invest as a means of enhancing shareholder value. To this end the Council joined the Local Authority Pension Fund Forum (LAPFF) a collaboration of over 52 Local Authority Pension Schemes which exists to promote the interest of the group and engage with companies to ensure that their views are taken into account in the management of the affairs of the companies in which they collectively invest.

The Pension Fund Panel, acting as trustee, has a duty of care to Fund beneficiaries when investing pension scheme assets. It is the Council's view that it is important to place priority on enhancing shareholder value because of the wider impact on both the Council Tax payer and potentially on employees by restricting the level of benefits. Thus while the Council expects its investment managers to take account of socially responsible investment issues, the financial interest of Fund stakeholders should remain paramount.

The Panel require the Fund's Investment Managers to have a formal policy on how they take social and environmental issues into account when investing on behalf of the Fund. The Panel will review these policies from time to time and will, where it is deemed necessary, engage the Investment Manager in discussion on these policies. It will, however, be made clear to the Investment Managers that any decisions by the Investment Managers should be in the best long term financial interest of the Fund and its stakeholders.

### **Corporate Governance**

The Council wishes to be an active shareholder and exercise its voting rights to promote and support good corporate governance principles in particular with regard to management and reporting. In practice, investment managers have delegated authority to exercise the Funds' voting rights in this respect, subject to the Council's prerogative to give specific instructions to the investment managers to vote in accordance with Council's voting policies.

The Council's voting policies reflect these main concerns:

- To protect its rights as a shareholder.
- To ensure that corporate governance standards are consistent with protecting shareholder value.
- To promote good corporate governance standards in order to enhance longer term value.
- To protect and promote the interests of the Council and its residents and workforce.

### **Compliance**

The Pension Fund Panel will monitor the Fund's performance both overall and at individual manager level.

The Director of Corporate Finance will monitor the managers' investment day-to day transactions and administration on behalf of the Pension Fund Panel.

The Government's response to the 'Review of Institutional Investment in the UK' undertaken by Paul Myners and published in 2001 has led to a proposed voluntary code 'Best Practice'. The LGPS (Management and Investment of Funds) (Amendment) Regulations 2002 issued on 9<sup>th</sup> August 2002, requires administering authorities to prepare and publish a revised SIP setting out the extent to which they comply with the ten investment principles contained in the Chartered

Institute of Public Finance and Accounting (CIPFA) document, 'Principles for Investment Decision Making in the Local Government Pension Scheme in the UK'.

In 2008 the NAPF were charged with reviewing the extent to which trustees were applying the Myners recommendations and whether scheme governance had improved and any gaps needed to be addressed. Following this review the Myners Principles were revised with the introduction of six new, less prescriptive, principles.

The position in relation to the six principles has been evaluated and the current position is set out in the section Compliance with Myners Principles.

## COMPLIANCE WITH MYNERS PRINCIPLES

### Myners Updated Investment Principles – Compliance Statement

Updated Myners Principles were published in October 2008.

The SIP including the Myners Compliance Statement has to be attached to, or source referenced, in Pension Fund Report and Accounts. Administering authorities are still required to publish performance against the 6 new Myners Principles.

The new principles are less prescriptive and an industry led framework for the application of the principles will be the accepted code of best practice throughout the industry in investment decision-making and governance. It is expected that trustee boards will report against these on a voluntary 'comply or explain' basis.

'Best Practice Guidance' is intended to help trustees to apply the principles effectively. Trustees are not expected to implement every element of best practice. Rather trustees may use best practice examples where appropriate to help demonstrate whether compliance has been achieved.

#### **Principle 1: Effective decision-making** (Current Principles 1 and 4)

##### Principle

Trustees should ensure that decisions are taken by persons or organisations with the skills, knowledge, advice and resources necessary to take them effectively and monitor their implementation.

Trustees should have sufficient expertise to be able to evaluate and challenge the advice their receive, and manage conflicts of interest.

##### Best Principle Guidance

- The board has appropriate skills for, and is run in a way that facilitates, effective decision-making.
- There are sufficient internal resources and access to external resources for trustees and boards to make effective decisions.
- It is good practice to have an investment sub-committee, to provide the appropriate focus and skills on investment decision-making.
- There is an investment business plan and progress is regularly evaluated.
- Consider remuneration of trustees.
- Pay particular attention to managing and contracting with external advisers (including advice on strategic asset allocation, investment management and actuarial issues).

- ✓ **Full compliance.** The fund has a dedicated Pensions Panel that is supported by suitably experienced officers and an independent adviser. All members of the Panel are offered training on appropriate topics at each of the Pension Fund Panel meetings. A Workplan is prepared annually which includes a timetabled programme of reviews and planned procurement exercises. Separate arrangements are in place for actuarial services and investment advice.

**The Funding Strategy Statement also serves as an investment risk business plan, and highlights useful triggers to ensure that risk mitigation measures are taken at the appropriate time.**

**Principle 2: Clear objectives** (Current Principles 2, 5 and 7)

**Principle**

Trustees should set out an overall investment objective(s) for the fund that takes account of the scheme's liabilities, the strength of the sponsor covenant and the attitude to risk of both the trustees and the sponsor, and clearly communicate these to advisers and investment managers.

**Best Practice Guidance**

- Benchmarks and objectives are in place for the funding and investment of the scheme.
- Fund managers have clear written mandates covering scheme expectations, which include clear time horizons for performance measurement and evaluation.
- Trustees consider as appropriate, given the size of fund, a range of asset classes, active or passive management styles and the impact of investment management costs when formulating objectives and mandates.
- Consider the strength of the sponsor covenant.

- ✓ **Full compliance.** The Fund's objectives are set out in the Statement of Investment Principles. Fund managers operate to detailed written mandates that give clear investment objectives and timescales for measurement (rolling three years) set out in their Investment Management Agreement. A number of benchmark indices have been set for each asset class. Control ranges are in place consistent with performance targets to which the fund managers should work.

**The fund has three specialist mandates. The fund considered the full range of asset classes when setting its strategic asset allocation in 2003. In doing so, it had regard to its objective of moving from a funding level of 68% in 2004 to 100% by 31st March 2024. Alternative asset classes are reviewed from time to time and researched as appropriate.**

**Management styles and the impact of investment management costs are considered at the time of the regular procurement exercises.**

**The Pension Fund Panel take comfort from the constitutional permanence of the Council and the strength of the employer covenant is not an issue.**

**Reviews are carried out of the strength of the admitted body employers from time to time.**

**Principle 3: Risk and liabilities** (Current Principle 3)

## Principle

In setting and reviewing their investment strategy, trustees should take account of the form and structure of liabilities.

These include the strength of the sponsor covenant, the risk of sponsor default and longevity risk.

## Best Practice Guidance

- Trustees have a clear policy on willingness to accept underperformance due to market conditions.
- Trustees take into account the risks associated with their liabilities' valuation and management.
- Trustees analyse factors affecting long-term performance and receive advice on how these impact on the scheme and its liabilities.
- Trustees have a legal requirement to establish and operate internal controls.
- Trustees consider whether the investment strategy is consistent with the scheme sponsor's objectives and ability to pay.

- ✓ **Full compliance. Asset allocation forms part of the customised benchmark proposed by the fund's actuary following an asset/liability study and consulted on by the fund's adviser and managers and recommended to the Panel. Fund managers have discretion to position the fund around the customised benchmark within agreed ranges set by the actuary consistent with the performance objectives of the fund. Whilst the fund's aspiration is that both balanced managers will out-perform the customised benchmark at all times, if investors buy into these philosophies, they have to make allowances for the firms to have periods of underperformance, while delivering good performance over the long term.**

Not applicable. The Council has a designated Pension Fund Panel.

**Principle 4: Performance assessment** (Current Principle 8)

## Principle

Trustees should arrange for the formal measurement of the performance of the investments, investment managers and advisers.

Trustees should also periodically make a formal policy assessment of their own effectiveness as a decision-making body and report on this to scheme members.

## Best Practice Guidance

- There is a formal policy and process for assessing individual performance of trustees and managers.
- Trustees can demonstrate an effective contribution and commitment to the role (for example measured by participation at meetings).
- The chairman addresses the results of the performance evaluation.
- State how performance evaluations have been conducted.
- When selecting external advisers take into account relevant factors, including past performance and price.

- ✓ **Mostly Comply. The Panel review the suitability of the investment strategy on a regular basis, typically around the triennial Actuarial Valuation. Performance of the fund and fund managers is monitored quarterly with a more extensive annual review each in September. Monitoring of past performance and price of all external service providers and advisers is undertaken as part of the regular procurement exercises.**

The Council has commissioned the WM Company to carry out independent performance management evaluation of Fund Manager Performance against the Ealing benchmark and against the performance of the WM Universe which consists of some 87 Funds within the LGPS universe.

**Principle 5: Responsible ownership** (Current Principle 6)

Principle

Trustees should adopt, or ensure their investment managers adopt, the Institutional Shareholders' Committee Statement of Principles on the responsibilities of shareholders and agents.

A statement of the scheme's policy on responsible ownership should be included in the Statement of Investment Principles.

Trustees should report periodically to members on the discharge of such responsibilities.

Best Practice Guidance

- Policies regarding responsible ownership are disclosed to scheme members in the annual report and accounts or in the Statement of Investment Principles.
- Trustees consider the potential for engagement to add value when formulating investment strategy and selecting investment managers.
- Trustees ensure that investment managers have an explicit strategy, setting out the circumstances in which they will intervene in a company.
- Trustees ensure that investment consultants adopt the ISC's Statement of Practice relating to consultants.

✓

**Full compliance.** The Panel has adopted the fund managers' standard policies on activism and each has adopted the Institutional Shareholders' Committee Statement of Principles. All managers adopt a policy of engagement and constructive dialogue with companies. Policies regarding responsible ownership are disclosed to scheme members in the Statement of Investment Principles and the Annual Report.

Trustees review the Exercise of voting rights are quarterly meetings.

**Principle 6: Transparency and reporting** (Current Principles 9 and 10)

Principle:

Trustees should act in a transparent manner, communicating with stakeholders on issues relating to their management of investment, its governance and risks, including performance against stated objectives.

Trustees should provide regular communication to members in the form they consider most appropriate.

Best Practice Guidance:

- Reporting ensures that the scheme operates transparently and enhances accountability to scheme members and best practice provides a basis for the continuing improvement of governance standards.

- ✓ **Full compliance. Details of the Pensions Panel's communications policy is published on the Council's internet site, together with the actuarial valuation, annual report of the fund, funding strategy statement, governance compliance statement, governance policy statement, statement of investment principles and Myners compliance statement.**
- A summary of the annual report is sent to all members of the fund.**

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# **COMMUNICATIONS POLICY STATEMENT**

## **London Borough Of Ealing Pension Fund**

### **Communications Policy Statement**

#### **Introduction**

This Statement is prepared in compliance with the Local Government Pension Scheme (Amendment) (No 2) Regulations 2005. It sets out the Policy of London Borough of Ealing, as administering authority, in relation to its Communications responsibilities for the Local Government Pension Scheme (LGPS).

#### **Communications Objectives**

The purpose of this Statement is to promote accurate, effective and regular communication with all stakeholders of the Ealing pension fund. The communications strategy will seek to meet all regulatory requirements to provide information and to promote the Local Government Pension Scheme (LGPS) to employees of participating employers.

#### **Stakeholders**

This Policy is aimed at the following principal stakeholders of the Ealing pension fund:

- Elected Members
- Scheme members (active, retired and deferred)
- Scheme employers
- Employee/Trade union representatives
- Prospective Scheme members
- Other interest groups (e.g. government, CIPFA)

#### **Policy**

##### **Provision of information and publicity about the Scheme to members, representatives of members and employers:**

Elected members are communicated with through the Pension Fund Panel (PFP), which meets on a quarterly basis. The PFP is updated on administration, regulatory, financial, and investment issues. Also, information is provided in response to direct requests received from Councillors who are members or non-members of the Panel.

Scheme members:

- Active Scheme members are communicated with through newsletters, intranet, monthly employees forum and Annual Benefits Statements
- Retired Scheme members are communicated with via newsletters, the annual pensions

increase advice. Also, individual queries are processed by Liberata, the 3rd party administrators.

- Deferred members are communicated with through Annual Benefits Statements. Also, individual queries are processed by Liberata, the 3rd party administrators.
- In addition, the PFP reports and minutes, and the pension fund annual report and accounts are available on the Council's website [www.ealing.gov.uk](http://www.ealing.gov.uk)

Scheme employers (Admitted and Scheduled Bodies) are communicated with through newsletters and regular employers forum. Also they receive material for the Pension Fund Forum.

Employee/Trade union representatives are communicated with through newsletters, employees forum, intranet. Also, this stakeholder group is represented on the PFP and receive information circulated to Panel members.

Prospective Scheme members, such as new employees, are issued with the LGPS member's Handbook and Application Form. Also, the Scheme is promoted to new employees at induction programmes.

Other interest groups (e.g. government, CIPFA) receive information in response to periodic returns or ad hoc information requests.

#### **Review of this Communications Statement**

The Treasury and Investments Manager, in consultation with HR, will review this Statement and approved by the Director of Corporate Finance no less frequently than annually, or sooner, if there are any material changes in the Council's communications policy.

# GLOSSARY

## **Active management**

A style of investment management which seeks to provide outperformance of a relevant benchmark through asset allocation, market timing or stock selection (or a combination of these). Directly contrasted with indexation or passive management.

## **Actuarial assumptions**

The assumptions that an actuary must make in order to arrive at a valuation for a pension fund. These include life expectancy, rates of inflation, expected earnings and the income that will be received from pension scheme investments.

## **Actuarial valuation**

A review of the pension fund, which takes place every three years, to ensure that employers' contributions are sufficient to maintain the solvency of the fund.

## **Actuarial value of assets**

The value placed on the assets of the fund by the actuary. This may be the market value or some other measure as deemed appropriate by the actuary.

## **Actuary**

An independent consultant who carries out the actuarial valuation and may also advise on changes in benefit structure and on investment strategies. The actuary will perform calculations based on information about prevailing circumstances and analysis of statistics.

## **Additional voluntary contributions (AVCs)**

An extra pension contribution, which can be made by a member of an occupational pension scheme.

## **Administering authority**

A local authority required to maintain a pension fund under the local government pension scheme regulations.

## **Admitted bodies**

Bodies whose staff can become members of an LGPS fund by virtue of an admission agreement between the administering authority and the relevant body.

## **Advisory boards**

A private equity board of external advisers, which provides advice and is a focus for sharing information, provided by a private equity company.

## **Alternative assets**

These are investments such as high yield bonds, hedge funds and private equity. They are introduced into a portfolio to diversify risk and enhance returns.

## **Asset allocation**

The apportionment of a fund's assets between asset classes and/or markets (also see Bet). Asset allocation may be either strategic i.e. long-term, or tactical i.e. short-term, aiming to take advantage of relative market movements.

## **Asset classes**

A specific category of assets or investments, such as stocks, bonds, cash, international securities and real estate. Assets within the same class generally exhibit similar characteristics, behave similarly in the marketplace and are subject to the same laws and regulations.

**Benchmark**

A 'notional' fund or model portfolio which is developed to provide a standard against which a manager's performance is measured, e.g. for a global equity fund the benchmark against which it will be measured could be made up of 70% UK equities and 30% overseas equities. A target return is generally expressed as some margin over the benchmark.

**Bond**

A security issued by a corporate or government body borrowing in the capital markets. Bonds promise to pay interest (coupons) during the life of the bond plus the main amount borrowed. Corporate bonds may be secured over the assets of the firm or they can be unsecured.

**Corporate bond**

A term used for all bonds other than government bonds.

**Corporate governance**

Governance for local authorities is defined as how they ensure that they do the right things, in the right way, for the right people in a timely, inclusive, open, honest and accountable manner. It comprises the systems processes, culture and values, by which local government bodies are directed and controlled, and through which they account to, engage with and where appropriate lead their communities.

**Custody/custodian**

Safe-keeping of securities by a financial institution. The custodian keeps a register of holdings and will collect income and distribute monies according to client instructions.

**Defined benefit scheme**

A scheme where the benefits are defined and paid, irrespective of contributions or investment performance.

**Diversification**

The spreading of a fund's investments among different asset classes, markets and geographical areas in order to reduce risk. Diversification is a basic principle of multi-asset management.

**Dividend**

A payment distributed by a company to equity shareholders

**Duration**

A measure of a bond's sensitivity to a change in yield. It can be measured in years.

**Ethical investment**

Where investment is restricted to companies undertaking business in accord with an ethical definition. This could cover companies not engaging in arms manufacture.

**Equities**

The general term for ordinary shares issued in UK and overseas companies.

**Fixed interest security**

An investment that provides a return in the form of fixed periodic payments and eventual return of principal at maturity. Unlike a variable-income security where payments change based on some underlying measure such as short-term interest rates, fixed-income security payments are known in advance.

**FTSE**

A company that specialises in index calculation. Although not part of a stock exchange, co-owners include the London Stock Exchange and the Financial Times. They are best known for the FTSE 100, an index of the top 100 UK companies (ranked by size).

**Fund managers**

Firms of investment professionals appointed by an investments or pensions committee to make day-to-day investment decisions for the fund within the terms of an investment management agreement (IMA).

**Gilts**

Fixed or index linked securities issues by the UK government (bonds).

**Hedge fund**

A fund, which aims to make money on both rising and falling markets by taking both long and short positions.

**Index-linked securities**

UK government issued stocks on which the interest and eventual repayment of the loan are based on movements in the retail price index.

**Investment adviser**

A professionally qualified individual or company whose main livelihood is derived from providing objective, impartial investment advice to companies, pension funds or individuals, for a stated fee.

**Mandate**

Instructions given to the manager by the client on the performance target, restrictions on stocks etc.

**Objectives**

Objectives for a pension fund may be expressed in several ways, in terms of performance against the 'average', against a specified benchmark or as a target real rate of return. For example, a reasonable objective for a UK equity fund might be to outperform the WM/median return for UK equities by 1% per annum over rolling three year periods.

**Option**

An agreement giving the holder the right to buy or sell a specific security at a specified price within a specified period of time.

**Outperformance/Underperformance**

The difference in returns generated by a particular fund against an average fund or index over a specified time period.

**Passive management**

Where performance is sought that seeks to attain market or index returns.

**Investments or pensions committee**

The body to which the administering authority has delegated responsibility for deciding upon the best approach to investing the pension fund's assets.

**Performance**

A measure, usually expressed in percentage terms, of the change in value of an investment, fund or part of a fund over a period.

**Pooled fund**

A fund managed by a fund manager in which investors hold units. Stocks, bonds, properties etc are not held directly by each client, but as part of a 'pool'. This contrasts with a segregated fund.

**Private equity**

Investments in new or existing companies and enterprises which are not publicly traded on a recognised stock exchange.

**Projected unit method**

A method used by actuaries in which the actuarial liability makes allowance for projected earnings.

**Risk**

Generally taken to mean the variability of returns. Investments with a greater perceived risk must usually promise a higher return than a more stable investment before rational investors will consider buying them. Generally the higher the potential return the higher the associated risk.

**Scheduled bodies**

These are the organisations listed in the Local Government Pension Scheme (Administration) Regulations 2008 (Schedule 2, Part 1) and include county councils and district councils.

**Securities**

Investments in company shares, fixed interest or index-linked stocks.

**Sector**

Companies from the same sector are grouped in this way on stock markets.

**Solvency**

Usually defined as the ratio of the market value of assets, to the current value placed by the actuary on pension promises made at a given valuation date. This is expressed as a percentage, i.e. 100% equates to a fund that in the opinion of the actuary has sufficient assets to meet all the benefits earned by its members at the date of valuation.

**Sovereign debt**

Bonds issued by a government.

**Stock lending**

Stock lending involves the loan of shares or bonds to a third party in return for a fee and some form of security (collateral) for the period the stock is on loan. Typical borrowers include market makers seeking liquidity in shares and short sellers (including hedge funds) delivering stock to their buyers. Although described as a loan, the transaction is more accurately described as a short-term sale and transfer of ownership with a binding agreement to buy the asset back at the same price.

**Strategic asset allocation**

Long-term allocation between the main asset classes with the aim of meeting the investors risk and return objectives.

**Target funding rate**

This is the target level of solvency for the fund. This measure is expressed as a percentage e.g. 100%.

**Tracking error**

A measure of the variability of investment returns relative to a benchmark or index.

**Transaction costs**

Costs resulting from managing a portfolio.

**Underwriting**

Where an institutional investor undertakes to acquire for a fee or commission shares unsold in a public offering or a rights issue.

**Weighting**

Proportion of an index or portfolio made up of an individual or group of items.

**Yield**

A measure of the return earned on an investment.

Source CIPFA Tisonline Pensions June 2009